

|                  |   |                             |
|------------------|---|-----------------------------|
| Docket:          | : | <u>A.06-02-014</u>          |
| Exhibit Number   | : | <u>                    </u> |
| Commissioner     | : | <u>Bohn</u>                 |
| Admin. Law Judge | : | <u>J. Vieth</u>             |
| DRA Project Mgr. | : | <u>Sung Han</u>             |
|                  | : | <u>                    </u> |



**DIVISION OF RATEPAYER ADVOCATES  
CALIFORNIA PUBLIC UTILITIES COMMISSION**

**Report on the  
RESULTS OF OPERATIONS  
OF  
SAN JOSE WATER COMPANY**

**Test Year 2007 and  
Escalation Years 2008 and 2009  
Application 06-02-014**

**For authority to increase water rates in the cities of San Jose, Monte Sereno, Campbell and  
Cupertino, and the Town of Los Gatos and portions of unincorporated areas of Santa  
Clara County**

San Francisco, California  
June 2006

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1 **MEMDRANDUM**

2  
3 This report was prepared by the Division of Ratepayer Advocates (DRA) of  
4 the California Public Utilities Commission (Commission) in A.06-02-014  
5 proceeding. In this docket, the applicant, San Jose Water Company (SJWC)  
6 requests rate increases of \$14,646,000 or 8.64 % in 2007, \$5,186,000 or 2.78% in  
7 2008, and \$6,246,000 or 3.26% in 2009.

8 Sung Han served as DRA's Project Manger in this case, and is responsible  
9 for the overall coordination in the preparation of this report. DRA's witnesses'  
10 prepared qualifications and testimony are contained in Appendix A of this report.

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**EXECUTIVE SUMMARY**

San Jose Water Company (SJWC) requested an increase of 8.54% in Test Year 2007 and 2.78% and 3.26% in the Escalation Years 2008 and 2009, whereas DRA recommends an increase of 0.86% in 2007.

**1) Key Recommendations**

DRA’s recommendations are based on 1) lower estimates of Operation and Maintenance expenses (Chapter 3), 2) lower estimates of Administrative and General expenses (Chapter 4), 3) lower Plant additions (Chapter 8), 4) a lower Return on Equity of 9.65% resulting lower Rate of Return on Rate Base of 8.65% (2007) and 8.63% (2008 and 2009).

The major differences between DRA and SJWC are attributable to the following adjustments.

- a) Payroll – DRA’s payroll expense estimate is \$2,432,900 less than SJWC’s estimate. SJWC asked for an additional 21 workers and did not reflect the historical vacancy rate. DRA’s estimate is based on the current staffing level escalated for anticipated wage increase. DRA believes that the current staffing level to be sufficient for the utility operations.
- b) Purchase Water Expense – DRA’s Purchased Water Expense is \$8,067,000 higher than SJWC’s estimate due to DRA’s higher purchased water and lower pumped water estimates.
- c) Purchased Power Expense – DRA’s estimate for Purchased Power expense is \$2,265,000 less than SJWC’s estimate. The difference is attributable to lower DRA’s estimated unit power cost and lower pumped water. DRA’s used 11.214 cent per kwhr base on declining trend of power cost that SJWC was able to achieve over the last five

1 years while SJWC used 12.589 cent per kwhr based on the five year  
2 average power cost.

3 d) Pump Tax – DRA’s pumped tax estimate is \$7,534,000 lower than  
4 SJWC’s estimate due to DRA’s lower pumped water estimate.

5  
6 d) Pensions and Benefits – DRA’s estimate for Pensions and Benefits is  
7 \$1,430,000 lower than SJWC’s estimate. The lower DRA’s estimate  
8 reflects the latest actuarial report and lower DRA’s Payroll Expense  
9 estimate.

10 e) Plant – DRA’s lower plant estimate reflects DRA’s recommendation to  
11 1) exclude \$1,456,000 for 2007 and \$2,993,500 for 2008 in plant  
12 additions from this rate cycle because these capital are not necessary at  
13 this time and 2) defer \$12,249,200 for 2007 and \$12,136,500 for 2008  
14 in plant additions to be recovered through advice letter because the  
15 completion date and the project cost estimates are uncertain at this time.

16 f) Full Cost Balancing Account – DRA recommends that SJWC’s request  
17 for full cost balancing account be denied because the full cost balancing  
18 account would reduce SJWC’s incentive to achieve a more cost-  
19 effective water supply mix. Furthermore, SJWC did not reflect a  
20 corresponding reduction in it return on equity to account for the reduced  
21 risk which DRA believes would result from a full cost balancing  
22 account.

23  
24 The following table lists the chapters and DRA witnesses.

1

2

**List of DRA Witnesses and Respective Chapters**

| Chapter Number | Description                              | Witness         |
|----------------|--|-----------------|
| -              | Executive Summary                        | Sung Han        |
| 1              | Introduction and Summary of Earnings     | Sung Han        |
| 2              | Customers, Water Consumption and Revenue | Patrick Hoglund |
| 3              | Operation and Maintenance Expense        | Jay Morse       |
| 4              | Administrative and General Expense       | Jay Morse       |
| 5              | Taxes Other than Income                  | Patrick Hoglund |
| 6              | Income Taxes                             | Patrick Hoglund |
| 7              | Net to Gross Multiplier                  | Patrick Hoglund |
| 8              | Plant in Service                         | Clement Lan     |
| 9              | Depreciation Expense and Reserve         | Clement Lan     |
| 10             | Rate Base                                | Clement Lan     |
| 11             | Customer Service                         | Patrick Hoglund |
| 12             | Rate Design                              | Sung Han        |
| 13             | Special Request                          | Jay Morse       |
| 14             | Step Increases                           | Sung Han        |



1           **CHAPTER 1: INTRODUCTION AND SUMMARY OF**  
2                                   **EARNINGS**

3           **A. INTRODUCTION**

4           This report sets forth the analysis and recommendations of DRA pertaining  
5 to A.06-02-014, SJWC's general rate increase request for Test Year 2007 and  
6 Escalation Years 2008 and 2009.

7           **B. SUMMARY OF RECOMMENDATIONS**

8           Tables 1-1 through 1-3 on the Summary of Earnings compare the results of  
9 operations for the Test Year 2007 including revenues, expenses, taxes and rate  
10 base.

11          **C. DISCUSSION**

12          The total revenues requested by SJWC are as follows:

13                   Year                   Amount of Increase                   Percent

14           2007                   \$14,646,000                   8.54%

15           2008                   \$5,196,000                   2.78%

16           2009                   \$6,246,000                   3.26%

17          The following table compares SJWC requested and DRA recommended  
18 return on rate base and return on equity estimates.

19                                   San Jose Water Company                                   DRA

20                   Year   Rate. Base   Equity                   Rate Base                   Equity

21           2007           9.46%    11.20%                   8.65%                   9.65%

22           2008           9.44%    11.20%                   8.63%                   9.65%

23           2009           9.44%    11.20%                   8.63%                   9.65%

1       **D. CONCLUSION**

2           DRA recommends a revenue increase for the Test Year 2007 as follows  
3 (Escalation Years 2008 and 2009 are covered in Chapter 14):

| 4 <u>Year</u>    | <u>Amount of Increase</u> | <u>Percent</u> |
|------------------|---------------------------|----------------|
| 5           2007 | \$ 1,481,100              | 0.86%          |

6           The last general rate increase for SJWC was authorized by D.04-08-054  
7 in Application A.03-05-035 resulting in a rate of return on rate base of 8.86% in  
8 2004 and 8.86% in 2005. Present Rates used by DRA in this report are those  
9 authorized by Advice Letter 358, effective January 1, 2006.

10           A comparison of DRA's and SJWC's estimates for rate of return on rate  
11 base for the Test Year 2007 at the present and the utility's proposed rates is shown  
12 below:

|    |                    |                |             |             |
|----|--------------------|----------------|-------------|-------------|
| 13 |                    |                |             |             |
| 14 |                    | RATE OF RETURN |             |             |
| 15 |                    | <u>DRA</u>     | <u>SJWC</u> | <u>Diff</u> |
| 16 | At Present Rates   | 8.35 %         | 6.85%       | 1.50%       |
| 17 | At SJWC Prop.Rates | 11.20%         | 9.46%       | 1.73%       |
| 18 |                    |                |             |             |

TABLE 1-1

San Jose Water Company  
SUMMARY OF EARNINGS  
Test Year 2007

(At Present Rates)

| Item                 | DRA                    | SJWC      | SJWC Exceeds DRA |         |
|----------------------|------------------------|-----------|------------------|---------|
|                      | Analysis               | Analysis  | Amount           | Percent |
|                      | (A)                    | (B)       | (C)              | (D)     |
|                      | (Dollars in Thousands) |           |                  |         |
| Oper. Revenues       |                        |           |                  |         |
| Water                | 170,963.0              | 170,963.0 | 0.0              | 0.0%    |
| Misc.Revenues        | 180.0                  | 180.0     | 0.0              | 0.0%    |
| Deferred Rev.        | 440.0                  | 440.0     | 0.0              | 0.0%    |
| Total Revenues       | 171,583.0              | 171,583.0 | 0.0              | 0.0%    |
| Expenses             |                        |           |                  |         |
| Oper. & Maint.       | 90,912.4               | 94,727.3  | 3,814.9          | 4.2%    |
| Admin. & Gen.        | 16,991.2               | 18,770.5  | 1,779.3          | 10.5%   |
| Taxes O/T Income     | 5,393.3                | 5,640.3   | 247.0            | 4.6%    |
| Dep.and amortization | 20,816.5               | 21,470.3  | 653.7            | 3.1%    |
| CCFT                 | 2,917.6                | 1,967.9   | -949.7           | 0.0%    |
| FIT                  | 10,174.6               | 7,100.1   | -3,074.5         | -30.2%  |
| Total Expenses       | 147,205.6              | 149,676.4 | 2,470.8          | 1.7%    |
| Income               | 24,377.4               | 21,906.6  | -2,470.8         | -10.1%  |
| Ratebase             | 291,898.9              | 319,852.6 | 27,953.8         | 9.6%    |
| Rate of Return       | 8.35%                  | 6.85%     | -1.50%           |         |

TABLE 1-2 (SJWC PROPOSED)

San Jose Water Company  
SUMMARY OF EARNINGS  
Test Year 2007

(At SJWC Proposed Rates)

| Item                 | DRA                    | SJWC      | SJWC Exceeds DRA |         |
|----------------------|------------------------|-----------|------------------|---------|
|                      | Analysis               | Proposed  | Amount           | Percent |
|                      | (A)                    | (B)       | (C)              | (D)     |
|                      | (Dollars in Thousands) |           |                  |         |
| Oper. Revenues       |                        |           |                  |         |
| Water                | 185,608.2              | 185,608.2 | 0.0              | 0.0%    |
| Misc.Revenues        | 180.0                  | 180.0     | 0.0              | 0.0%    |
| Deferred Rev.        | 440.0                  | 440.0     | 0.0              | 0.0%    |
| Total Revenues       | 186,228.2              | 186,228.2 | 0.0              | 0.0%    |
| Expenses             |                        |           |                  |         |
| Oper. & Maint.       | 90,941.0               | 94,727.3  | 3,786.3          | 4.2%    |
| Admin. & Gen.        | 16,991.2               | 18,770.5  | 1,779.3          | 10.5%   |
| Taxes O/T Income     | 5,432.5                | 5,679.5   | 247.0            | 4.5%    |
| Dep.and amortization | 20,816.5               | 21,470.3  | 653.7            | 3.1%    |
| CCFT                 | 4,143.9                | 3,256.6   | -887.3           | -21.4%  |
| FIT                  | 15,218.0               | 12,057.9  | -3,160.0         | -20.8%  |
| Total Expenses       | 153,543.1              | 155,962.1 | 2,419.0          | 1.6%    |
| Income               | 32,685.1               | 30,266.5  | -2,418.6         | -7.4%   |
| Ratebase             | 291,898.9              | 319,852.6 | 27,953.8         | 9.6%    |
| Rate of Return       | 11.20%                 | 9.46%     | -1.73%           |         |

TABLE 1-3 (DRA RECOMMENDED R/R)

San Jose Water Company  
SUMMARY OF EARNINGS

| Item                 | DRA's 2007<br>@ Present<br>Rates | DRA's 2007<br>Recommended<br>Rates | Proposed<br>Exceeds<br>Present Rates |       |
|----------------------|----------------------------------|------------------------------------|--------------------------------------|-------|
|                      | (A)                              |                                    | Amount                               | %     |
|                      | (Dollars in Thousands)           |                                    |                                      |       |
| Oper. Revenues       |                                  |                                    |                                      |       |
| Water                | 170,963.0                        | 172,447.1                          | 1,484.1                              | 0.87% |
| Misc.Revenues        | 180.0                            | 180.0                              | 0.0                                  | 0.00% |
| Deferred Rev.        | 440.0                            | 440.0                              | 0.0                                  | 0.00% |
| Total Revenues       | 171,583.0                        | 173,067.1                          | 1,484.1                              | 0.86% |
| Expenses             |                                  |                                    |                                      |       |
| Oper. & Maint.       | 90,912.4                         | 90,912.4                           | 0.0                                  | 0.00% |
| Admin. & Gen.        | 16,991.2                         | 16,998.1                           | 6.9                                  | 0.04% |
| Taxes O/T Income     | 5,393.3                          | 5,393.3                            | 0.0                                  | 0.00% |
| Dep.and amortization | 20,816.5                         | 20,816.5                           | 0.0                                  | 0.00% |
| CCFT                 | 2,917.6                          | 2,917.6                            | 0.0                                  | 0.00% |
| FIT                  | 10,174.6                         | 10,174.6                           | 0.0                                  | 0.00% |
| Total Expenses       | 147,205.6                        | 147,212.5                          | 6.9                                  | 0.00% |
| Income               | 24,377.4                         | 25,854.7                           | 1,477.3                              | 6.06% |
| Ratebase             | 291,898.9                        | 291,898.9                          | 0.0                                  | 0.00% |
| Rate of Return       | 8.35%                            | 8.65%                              | 0.30%                                | 3.58% |

## **CHAPTER 2: CUSTOMER SALES AND REVENUES**

### **A. INTRODUCTION**

This chapter presents DRA's analysis and recommendations on water consumption and operating revenues of SJWC. DRA performed a review of SJWC's report, supporting workpapers, methods of estimating water consumption and operating revenue. DRA also was able to duplicate the company's consumption forecasts using E-Views. Based on DRA's review, we agree with SJWC's estimates for consumption and operating revenues.

### **B. SUMMARY OF RECOMMENDATIONS**

DRA agrees with SJWC's projections in the following areas: (1) of sales per customer as shown in Tables 2-5 and 2-6, (2) average number of customer as shown in Tables 2-3 and 2-4, (3) total sales and supply in Tables 2-7 and 2-8 (4) unaccounted for water of 6.4%, and (5) revenue at present rates used by SJWC in its application as shown in Tables 2-1 and 2-2.

### **C. DISCUSSION**

#### **1) Total Water Consumption and Supply**

Total consumption of water is the sum of metered sales and unaccounted for water. The total consumption and supply are shown in Tables 2-7 and 2-8. SJWC used the New Committee Method as directed by the Rate Case Plan to forecast customer demand.

#### **2) Operating Revenues**

The present revenues are calculated based on the rates effective January 1, 2006 via Advice Letter No. 358. The proposed rates are those shown in SJWC's application. Revenues requested by SJWC and recommended by DRA based on the present rates and SJWC's proposed rates are shown in Tables 2-1 and 2-2.

1            **3)      Unaccounted For Water**

2            SJWC's estimate of Unaccounted For Water of 6.4% was based on using 5  
3   year average and DRA does not oppose to it.

TABLE 2-1

SAN JOSE WATER COMPANY  
OPERATING REVENUES  
Test Year 2007  
(At SJWC Present)

| Item                              | DRA Analysis<br>Present<br>Rates<br>(A)<br>(Dollars in Thousands) | SJWC Req.<br>Present<br>Rates<br>(C) | SJWC<br>Exceeds<br>DRA<br>Amount | %            |
|-----------------------------------|---|--------------------------------------|----------------------------------|--------------|
| <b>Metered Service:</b>           |   |                                      |                                  |              |
| Residential & Business Revenue    | 158,118.0   | 158,118.0                            | 0.0                              | 0.00%        |
| Industrial Revenue                | 458.0   | 458.0                                | 0.0                              | 0.00%        |
| Recycled Revenue                  | 699.0   | 699.0                                | 0.0                              | 0.00%        |
| Public Authority Revenue          | 9,035.0   | 9,035.0                              | 0.0                              | 0.00%        |
| Resale Revenue                    | 712.0   | 712.0                                | 0.0                              | 0.00%        |
| Other Sales Revenue               | 523.0   | 523.0                                | 0.0                              | 0.00%        |
| Raw Water Revenue                 | 3.0   | 3.0                                  | 0.0                              | 0.00%        |
| Total Metered Revenue             | 169,548.0   | 169,548.0                            | 0.0                              | 0.00%        |
| <b>Flat Rate Services:</b>        |   |                                      |                                  |              |
| Private Fire Protection           | 1,415.0   | 1,415.0                              | 0.0                              | 0.00%        |
| Total Water Service Revenue       | 170,963.0   | 170,963.0                            | 0.0                              | 0.00%        |
| <b>Misc. &amp; Other Revenue:</b> |   |                                      |                                  |              |
| Rent                              | 0.0   | 0.0                                  | 0.0                              | 0.00%        |
| Deferred Revenues                 | 440.0   | 440.0                                | 0.0                              | 0.00%        |
| Miscellaneous                     | 180.0   | 180.0                                | 0.0                              | 0.00%        |
| Bad Check Charges                 | 0.0   | 0.0                                  | 0.0                              | 0.00%        |
| Total Misc & Other Revenue        | 620.0   | 620.0                                | 0.0                              | 0.00%        |
| <b>Grand Total Revenue</b>        | <b>171,583.0</b>  | <b>171,583.0</b>                     | <b>0.0</b>                       | <b>0.00%</b> |

1



TABLE 2-2

SAN JOSE WATER COMPANY  
OPERATING REVENUES  
Test Year 2007  
(At SJWC Proposed Rates)

| Item                              | DRA Analysis<br>Proposed<br>Rates<br>(B) | SJWC Req.<br>Proposed*<br>Rates<br>(D) | SJWC<br>Exceeds<br>DRA<br>Amount | %            |
|-----------------------------------|--|--|----------------------------------|--------------|
| <b>Metered Service:</b>           |  |  |                                  |              |
| Residential & Business Revenue    | 171,830.0                                | 171,830.0                              | 0.0                              | 0.00%        |
| Industrial Revenue                | 499.0                                    | 499.0                                  | 0.0                              | 0.00%        |
| Recycled Revenue                  | 753.0                                    | 753.0                                  | 0.0                              | 0.00%        |
| Public Authority Revenue          | 9,765.0                                  | 9,765.0                                | 0.0                              | 0.00%        |
| Resale Revenue                    | 759.0                                    | 759.0                                  | 0.0                              | 0.00%        |
| Other Sales Revenue               | 583.0                                    | 583.0                                  | 0.0                              | 0.00%        |
| Raw Water Revenue                 | 5.0                                      | 5.0                                    | 0.0                              | 0.00%        |
| Total Metered Revenue             | 184,194.0                                | 184,194.0                              | 0.0                              | 0.00%        |
| <b>Flat Rate Services:</b>        |  |  |                                  |              |
| Private Fire Protection           | 1,415.0                                  | 1,415.0                                | 0.0                              | 0.00%        |
| Total Water Service Revenue       | 185,608.2                                | 185,608.2                              | 0.0                              | 0.00%        |
| <b>Misc. &amp; Other Revenue:</b> |  |  |                                  |              |
| Rent                              | 0.0                                      | 0.0                                    | 0.0                              | 0.00%        |
| Deferred Revenues                 | 440.0                                    | 440.0                                  | 0.0                              | 0.00%        |
| Miscellaneous                     | 180.0                                    | 180.0                                  | 0.0                              | 0.00%        |
| Bad Check Charges                 | 0.0                                      | 0.0                                    | 0.0                              | 0.00%        |
| Total Misc & Other Revenue        | 620.0                                    | 620.0                                  | 0.0                              | 0.00%        |
| <b>1 Grand Total Revenue</b>      | <b>186,228.2</b>                         | <b>186,228.2</b>                       | <b>0.0</b>                       | <b>0.00%</b> |

TABLE 2-3

SAN JOSE WATER COMPANY  
AVERAGE SERVICES  
Test Year 2007

| Item                                 | DRA<br>Analysis | SJWC<br>Estimated | SJWC Exceeds DRA |       |
|--------------------------------------|-----------------|-------------------|------------------|-------|
|                                      |                 |                   | Amount           | %     |
|                                      | (A)             | (B)               | (C)              | (D)   |
| <b>Average Metered Service:</b>      |                 |                   |                  |       |
| Residential & Business               | 213,163.0       | 213,163.0         | 0.0              | 0.00% |
| Industrial                           | 60.0            | 60.0              | 0.0              | 0.00% |
| Public Authorities                   | 1,705.0         | 1,705.0           | 0.0              | 0.00% |
| Resale                               | 27.0            | 27.0              | 0.0              | 0.00% |
| Other Sales                          | 246.0           | 246.0             | 0.0              | 0.00% |
| Recycled Water, Irrigation           | 39.0            | 39.0              | 0.0              | 0.00% |
| Total Average Metered Services       | 215,240.0       | 215,240.0         | 0.0              | 0.00% |
| <b>Average Flat Rate Services</b>    |                 |                   |                  |       |
| Private Fire Protection              | 3,190.0         | 3,190.0           | 0.0              | 0.00% |
| <b>Total Average Active Services</b> | 218,430.0       | 218,430.0         | 0.0              | 0.00% |

1

TABLE 2-4

SAN JOSE WATER COMPANY  
AVERAGE SERVICES  
Test Year 2008

| Item                                 | DRA<br>Analysis | SJWC<br>Estimated | SJWC Exceeds DRA |         |
|--------------------------------------|-----------------|-------------------|------------------|---------|
|                                      |                 |                   | Amount           | Percent |
|                                      | (A)             | (B)               | (C)              | (D)     |
| <b>Average Metered Service:</b>      |                 |                   |                  |         |
| Residential & Business               | 213,743.0       | 213,743.0         | 0.0              | 0.00%   |
| Industrial                           | 57.0            | 57.0              | 0.0              | 0.00%   |
| Public Authorities                   | 1,717.0         | 1,717.0           | 0.0              | 0.00%   |
| Resale                               | 27.0            | 27.0              | 0.0              | 0.00%   |
| Other Sales                          | 245.0           | 245.0             | 0.0              | 0.00%   |
| Recycled Water, Irrigation           | 39.0            | 39.0              | 0.0              | 0.00%   |
| Total Average Metered Services       | 215,828.0       | 215,828.0         | 0.0              | 0.00%   |
| <b>Average Flat Rate Services</b>    |                 |                   |                  |         |
| Private Fire Protection              | 3,260.0         | 3,260.0           | 0.0              | 0.00%   |
| <b>Total Average Active Services</b> | 219,088.0       | 219,088.0         | 0.0              | 0.00%   |

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TABLE 2-5

SAN JOSE WATER COMPANY  
WATER CONSUMPTION PER CUSTOMER  
(CCF PER YEAR)  
Test Year 2007

| Item                              | DRA<br>Analysis | SJWC<br>Estimated | SJWC Exceeds DRA |         |
|-----------------------------------|-----------------|-------------------|------------------|---------|
|                                   |                 |                   | Amount           | Percent |
|                                   | (A)             | (B)               | (C)              | (D)     |
| <b>Average Sales per Customer</b> |                 |                   |                  |         |
| Residential & Business            | 265.0           | 265.0             | 0.0              | 0.0%    |
| Industrial                        | 2,665.0         | 2,665.0           | 0.0              | 0.0%    |
| Public Authorities                | 2,055.0         | 2,055.0           | 0.0              | 0.0%    |
| Other Utilities                   | 12,037.0        | 12,037.0          | 0.0              | 0.0%    |
| Other Sales                       | 467.0           | 467.0             | 0.0              | 0.0%    |
| Recycled Water                    | 12,769.0        | 12,769.0          | 0.0              | 0.0%    |

1

TABLE 2-6

San Jose Water Company  
WATER CONSUMPTION PER CUSTOMER  
Test Year 2008

| Item                              | DRA<br>Analysis | SJWC<br>Estimated | SJWC Exceeds DRA |         |
|-----------------------------------|-----------------|-------------------|------------------|---------|
|                                   |                 |                   | Amount           | Percent |
|                                   | (A)             | (B)               | (C)              | (D)     |
| <b>Average Sales per Customer</b> |                 |                   |                  |         |
| Residential & Business            | 265.0           | 265.0             | 0.0              | 0.0%    |
| Industrial                        | 2,665.0         | 2,665.0           | 0.0              | 0.0%    |
| Public Authorities                | 2,040.0         | 2,040.0           | 0.0              | 0.0%    |
| Other Utilities                   | 12,037.0        | 12,037.0          | 0.0              | 0.0%    |
| Other Sales                       | 469.0           | 469.0             | 0.0              | 0.0%    |
| Recycled Water                    | 12,769.0        | 12,769.0          | 0.0              | 0.0%    |

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TABLE 2-7

SAN JOSE WATER COMPANY  
TOTAL CONSUMPTION AND SUPPLY  
(KCCF PER YEAR)  
Test Year 2007

| Item                                 | DRA      | SJWC      | SJWC Exceeds DRA |         |
|--------------------------------------|----------|-----------|------------------|---------|
|                                      | Analysis | Estimated | Amount           | Percent |
|                                      | (A)      | (B)       | (C)              | (D)     |
| <b>Metered Potable Sales (Kccf):</b> |          |           |                  |         |
| Residential & Business               | 56,488.0 | 56,488.0  | 0.0              | 0.0%    |
| Industrial                           | 160.0    | 160.0     | 0.0              | 0.0%    |
| Public Authorities                   | 3,503.0  | 3,503.0   | 0.0              | 0.0%    |
| Resale Other Utilities               | 325.0    | 325.0     | 0.0              | 0.0%    |
| Other Sales                          | 115.0    | 115.0     | 0.0              | 0.0%    |
| Total Metered Consumption            | 60,591.0 | 60,591.0  | 0.0              | 0.0%    |
| Unaccounted Water                    | 4,149.0  | 4,149.0   | 0.0              | 0.0%    |
| Total Supply Delivered               | 64,740.0 | 64,740.0  | 0.0              | 0.0%    |

TABLE 2-8

SAN JOSE WATER COMPANY  
TOTAL CONSUMPTION AND SUPPLY  
(KCCF PER YEAR)  
Test Year 2008

| Item                                 | DRA      | SJWC      | SJWC Exceeds DRA |          |
|--------------------------------------|----------|-----------|------------------|----------|
|                                      | Analysis | Estimated | Amount           | Percent  |
|                                      | (A)      | (B)       | (C)              | (D)      |
| <b>Metered Potable Sales (Kccf):</b> |          |           |                  |          |
| Residential & Business               | 56,642.0 | 56,642.0  | 0.0              | 0.0%     |
| Industrial                           | 152.0    | 152.0     | 0.0              | 0.0%     |
| Public Authorities                   | 3,503.0  | 3,503.0   | 0.0              | 0.0%     |
| Resale Other Utilities               | 325.0    | 325.0     | 0.0              | 0.0%     |
| Other Sales                          | 115.0    | 115.0     | 0.0              | 0.0%     |
| Total Metered Consumption            | 60,737.0 | 60,737.0  | 0.0              | 0.0%     |
| Unaccounted Water                    | 4159.0   | -60,737.0 | -64896.0         | -1560.4% |
| Total Supply Delivered               | 64,896.0 | 0.0       | -64,896.0        | -100.0%  |

1

2                   **CHAPTER 3: OPERATION AND MAINTENANCE**  
3                   **EXPENSES**  
4

5       **A. INTRODUCTION**

6           This chapter presents DRA's analysis and recommendations on Operation  
7 and Maintenance (O&M) expenses for SJWC. Table 3-1 compares in detail  
8 DRA's and SJWC's estimates for the Test Year 2007.  
9

10       **B. SUMMARY OF RECOMMENDATIONS**

11           DRA's estimated total for O & M expenses is \$90,912,400. SJWC's  
12 requested total is \$94,727,300, which exceeds DRA's estimate by \$3,814,900, or  
13 4.2%. The adjustments are in purchased power, purchased water, pump taxes  
14 and O&M Payroll Expenses.

15           DRA's recommended amount for purchased power is \$4,322,700. SJWC  
16 requests \$6,588,300, which exceeds DRA's estimate by \$2,265,600, or 52.4%.

17           DRA's recommended amount for purchased water is \$42,583,000, which  
18 exceeds SJWC proposed \$34,516,000 by \$8,067,000, or 18.9%.

19           DRA's recommended amount for pump tax is \$21,066,000. SJWC's  
20 requested amount of \$28,600,000 exceeds DRA's amount by \$7,534,000, or  
21 35.8%.

22           DRA's recommended total O&M payroll amount is \$14,128,600. SJWC  
23 request \$16,214,000, which exceeds DRA's recommendation by \$2,085,400 or by  
24 14.8%. The recommended reductions in payroll expenses are prorated among  
25 O&M expense categories as discussed below.

1 The recommendations are developed below.

2

### 3 **C. DISCUSSION**

4

5 DRA analyzed SJWC's reports, supporting work papers, responses to data  
6 requests, other information provided in meetings, phone conversations and e-  
7 mails, and SJWC's methods of estimating O&M expenses before making its  
8 recommendations. DRA appreciates the timely cooperation of SJWC staff in  
9 responding to oral and written data requests.

#### 10 **1) INFLATION FACTORS**

11 To normalize labor costs for escalation purposes, DRA used the Summary  
12 of Compensation Per Hour Memorandum issued April 30, 2006 by DRA's Energy  
13 Cost of Service Branch. These statistics are the most recent estimates available of  
14 future inflation. They are published by Global Insight in U.S. Economic Outlook.  
15 In the next chapter, DRA uses compensation per hour factors to determine labor  
16 and salary expenses.

17 **Table 3-A**

#### 18 **INFLATION RATES (%) TABLE (Calendar year)**

##### 19 **COMPENSATION PER HOUR**

20 Annual Rate of Change

21 Non-farm Business Sector, Seasonally Adjusted

| 22 | <u>Year</u> | <u>Annual Change</u> |
|----|-------------|----------------------|
| 23 | 1997        | 3.6%                 |
| 24 | 1998        | 5.3%                 |
| 25 | 1999        | 4.4%                 |
| 26 | 2000        | 6.9%                 |
| 27 | 2001        | 2.7%                 |
| 28 | 2002        | 2.8%                 |
| 29 | 2003        | 4.0%                 |
| 30 | 2004        | 4.5%                 |
| 31 | 2005        | 5.4%                 |
| 32 | 2006        | 3.7%                 |
| 33 | 2007        | 3.3%                 |

|   |      |      |
|---|------|------|
| 1 | 2008 | 3.6% |
| 2 | 2009 | 3.8% |
| 3 | 2010 | 3.9% |

Source: Global Insight April 2006 U.S. Economic Outlook

# **1) PURCHASED POWER EXPENSE**

Purchased power is the cost of electricity needed to pump and deliver well water. SJWC requests a rate of 12.589 c/kWh for purchase power based on the five year recorded average of power costs, which is taken by dividing the total recorded power cost by total kilowatt hours (kWh) purchased from PG&E.

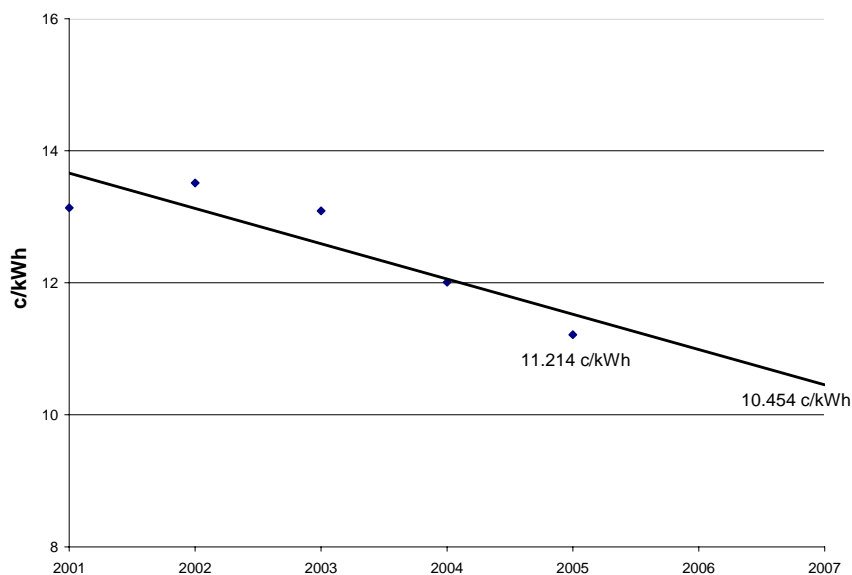
**Table 3-B**

## **PURCHASE POWER RATES TABLE**

|      |             |
|------|-------------|
| 2001 | 0.13135 kWh |
| 2002 | 0.13512 kWh |
| 2003 | 0.13089 kWh |
| 2004 | 0.12009 kWh |
| 2005 | 0.11214 kWh |

**Chart 3-B**

## **Purchase Power Rates**





1           The above table and chart show the downward trend in electricity expenses  
2 which reflects the abating of the 2000-2001 power crisis and the gradual reduction  
3 in non-bypassable charges associated with that crisis. It may also reflect increased  
4 SJWC system efficiencies related to updating of pumps and installation of  
5 SCADA. A linear regression forecast of the rates from 2001-2005 yields 10.4538  
6 c/kWh for 2007, a reduction of 17% over SJWC's request.

7           However, the downward trend in electric power costs may be ending.  
8 DRA's understanding is that PG&E has requested increases in electricity rates of  
9 more than 10% to compensate for higher fuel costs to its own generating plants  
10 and those of its wholesale electricity suppliers. While the Commission's decisions  
11 on rate increases, and future gas prices, are unknown, approved increases in power  
12 rates may exceed the effects of increased system efficiency. Therefore, the  
13 downward trend in power expenses may be ending. DRA uses SJWC's estimated  
14 2005 cost 11.214 c/kWh. The 2005 number is an estimate because when SJWC  
15 drafted its February 2006 workpapers, all utility bills were not yet in from PG&E.  
16 The 2005 number is 7.3% higher than the forecast 2007 number. It is a balance  
17 between the likelihood of increasing rates and increasing system efficiency and  
18 represents a break in the downward trend of purchase power costs. If rates rise  
19 above SJWC's 2005 estimate during the 2007 Test Year, the increase will be  
20 recovered in the water supply cost balancing account.

21           Purchased electric power expenses are the product of the amount of well  
22 water pumped and the cost per kWh. Well water is pumped to fill the gap between  
23 consumption by customers and water that is purchased or surface water. SJWC  
24 proposes to pump 29,661 kCCF of well water in 2007 based on making the  
25 minimum purchase of water required by its contract with Santa Clara Valley  
26 Water District. Historically, however, SJWC has pumped considerably more than  
27 the minimum. This makes sense because purchasing water is less expensive than  
28 pumping it out of the ground. DRA compared the total cost of purchased, surface

1 and pumped water proposed by SJWC with the total cost of same taking into  
2 account historic purchases of water, including of as available water. As discussed  
3 below, DRA recommends pumping 21,848 kCCF of well water based on the five  
4 year average of purchased water, the ten year average use of surface water, and the  
5 forecast consumption agreed to by DRA.<sup>1</sup>

6 SJWC seeks \$6,588,300 to pump 29,661 kCCF of well water.<sup>2</sup> Based on  
7 21,848 kCCF of well water and DRA's recommended purchase power rate of  
8 11.214 c/kWh, DRA recommends a pumping power expense of \$4,322,700, a  
9 reduction of 34% from SJWC's requested amount<sup>3</sup>.

10 **2) PURCHASED WATER EXPENSE AND**  
11 **SURFACE WATER USAGE**

12 DRA estimates \$42,583,000 as the cost to purchase 36,765 kCCF of water.  
13 SJWC estimates \$34,516,000 as the cost of 29,800 kCCF of purchased water. The  
14 difference is due solely to the differing recommendations of the amount of water  
15 to be purchased. SJWC's lower estimate was the minimum required by the  
16 contract with Santa Clara Valley Water District. DRA's higher estimate takes  
17 account of historic and steady purchases above the contract minimum. The  
18 variance of purchases over the last 5 years is small and rainfall has been more than  
19 ample this past year so purchased water is likely to continue to be available at the  
20 historic level in 2006 and 2007. DRA compared the total cost of purchased and  
21 pumped water based on the minimum required purchase of water as requested by

---

<sup>1</sup> The forecast demand is 64,740 kCCF. Subtracting estimated ten year average of purchase water (36765 kCCF) and the five year average of surface water (6,127 kCCF) from the forecast demand leaves 21848 kCCF as pumped (well) supply.

<sup>2</sup> WP 8-4

<sup>3</sup> Proportioning SJWC's requested amount by DRA's recommended quantity of pumped water and DRA's recommended purchase power rate,  $21,848 \text{ kCCF} / 29,661 \text{ kCCF} \times 11.214 \text{ c/kWh} / 12.589 \text{ c/kWh} \times \$6,588,300 \text{ requested expense} = \$4,432,700$ , a reduction of 32.7%.

1 SJWC, with the total cost of purchased and pumped water based on historic  
2 purchases of water. DRA found that buying the historic quantity of purchased  
3 water helped reduce costs.

4 DRA also considered that more surface water is likely to be available than  
5 SJWC estimates. Workpaper 7-4C states that "a ten year average best captures the  
6 changing conditions by including both very dry years as well as very wet years."  
7 The ten year average of surface water production is 6,127.3 kWh (1996-2005  
8 estimated) but SJWC used the fifteen year average of 5,279 kCCF as a "reasonable  
9 estimate for 2006-2009." DRA agrees with using a ten year average, as the fifteen  
10 year average would include the drought years of the early 1990s, which were  
11 atypical.

12 Using more purchased water and more surface water reduces both the pump  
13 tax and the power cost of pumping well water, reducing the overall cost of water  
14 supply from \$69,704,000 requested by SJWC to \$68,082,000 a reduction of 2.3%.

### 15 **3) PUMP TAXES**

16 Based on 21,848 kCCF of pumped water, DRA's projected pump tax is  
17 \$21,066,000, based on a tax rate of \$.96/kCCF,<sup>4</sup> which is SJWC's imputed  
18 amount. DRA accepts SCWC's estimated pump tax rate per kCCF.

### 19 **4) O & M SALARY AND LABOR EXPENSE**

20 SJWC requests \$20,917,000 for the total labor and salary expense for O&M  
21 and A&G<sup>5</sup>. SJWC's proposal escalates 2006 payroll based on inflation, assumes  
22 that there are no unfilled positions during 2007<sup>6</sup> and that its requests for 21

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<sup>4</sup> \$28.600 (2007 estimated tax paid in WP 8-4) / 29,661 kCCF pumped per SJWC RO Report Table 8-A.

<sup>5</sup> WP 8-12.

<sup>6</sup> See data response JXM-6 item 2.

1 additional positions throughout the company are granted. This can be and  
2 characterized as a "bottoms up" approach.

3 DRA's approach can be described as "top down." To account for the  
4 impact of unfilled positions and for the normal growth of new positions, as well as  
5 inflation, DRA calculated the five year average of inflation-adjusted O&M and  
6 A&G payroll for 2001-2005 and escalated that from 2005 dollars to 2007 dollars.  
7 As shown above in Table 3-A, DRA uses the most recent available labor  
8 escalation estimates of 3.7% and 3.3% for 2006 and 2007, respectively. These  
9 estimates are slightly higher than SJWC's 3.5% and 3.0%. DRA's recommended  
10 total payroll amount, not including specific disallowances related to T&D  
11 maintenance labor, which are discussed below, is \$18,419,600, a reduction of  
12 11.9% from SJWC's request of \$20,917,000. To put it another way, SJWC's  
13 request exceeds DRA's recommendation by 13.6%.

14 As discussed below, DRA's recommended A&G payroll cost is  
15 \$4,077,500. Subtracting this from \$18,419,600 yields an O&M payroll cost of  
16 \$14,342,100. (The apparent O&M labor cost with rounding errors is \$14,342,000.  
17 The \$100 discrepancy is due to carried rounding errors.) This quantity is 11.5%  
18 less than SJWC's requested amount of \$16,214,000 for O&M labor.<sup>7</sup> DRA  
19 prorated all payroll (labor) subcategories of O&M expenses by reducing each  
20 labor request for 2007 by 11.5%, as depicted in Tables 3-C and 3-C below.

21 In addition, DRA reduced O&M labor expenses for T&D plant by  
22 \$213,400 to comport with DRA recommending approval of Project 1201 in 2006  
23 for a major main replacement bringing O&M labor savings of \$75,000 per year  
24 starting in 2007. The Project will also reduce emergency repair costs by \$100,000  
25 per year starting 2007. In addition, Project 3297 in 2006 to purchase excavation

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<sup>7</sup> WP 8-2.

1 equipment will bring O&M labor savings of \$38,400 per year starting 2007. See  
2 the testimony of Clement Lan in Chapter 8 of this report for more details. Based  
3 on these adjustments, DRA's recommended amount for T&D plant maintenance  
4 labor is \$4,322,600.

5 DRA's total recommended amount for O&M labor expenses, including that  
6 subtraction of the \$213,400 in T&D plant maintenance labor discussed above is  
7 \$14,128,600, of which \$9,088,700 is for operations and \$5,039,900 is for  
8 maintenance. SJWC requests \$16,214,000, which exceeds DRA's  
9 recommendation by \$2,085,400 or 14.8%. DRA's total recommended amount for  
10 O&M and A&G payroll is \$18,206,200, taking into account the A&G payroll of  
11 \$4,077,500 discussed below and the \$213,400 reduction for T&D plant  
12 maintenance savings discussed above.

13 DRA's approach of escalating the historic amount captures the historic  
14 average of vacancies in constant dollars. SJWC's approach does not. The  
15 number of customers in SJWC's territory is not growing appreciably so escalation  
16 of the historic inflation adjusted average is a realistic and reasonable way to  
17 forecast payroll growth. Accounting for specific savings to T&D plant  
18 maintenance costs due to replacing equipment or plant which caused specific  
19 maintenance costs in the past is also appropriate and reasonable.

20 /

21

22 /

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**Table 3-C**

San Jose Water Company  
OPERATION EXPENSES  
Test Year 2007

| Item                                 | ORA<br>Analysis<br>(A) | SJWC<br>Request<br>(B) | SJWC Exceeds ORA<br>Amount<br>(C) | Percent<br>(D) |
|--------------------------------------|------------------------|------------------------|-----------------------------------|----------------|
| (Dollars in Thousands)               |                        |                        |                                   |                |
| At Present Rates                     |                        |                        |                                   |                |
| Operating Expenses                   |                        |                        |                                   |                |
| Purchased Water                      | 42,583.0               | 34,516.0               | -8,067.0                          | -18.9%         |
| Pump Tax                             | 21,066.0               | 28,600.0               | 7,534.0                           | 35.8%          |
| Labor Source of Supply               | 565.2                  | 639.0                  | 73.8                              | 13.1%          |
| Other Non-Labor Source of Supply     | 281.0                  | 281.0                  | 0.0                               | 0.0%           |
| Total Other Source of Supply         | 846.2                  | 920.0                  | 73.8                              | 8.7%           |
| Purchased Power                      | 4,322.7                | 6,588.3                | 2,265.6                           | 52.4%          |
| Pumping Labor                        | 766.0                  | 866.0                  | 100.0                             | 13.1%          |
| Other Non-Labor Pumping Expense      | 1,014.7                | 1,014.7                | 0.0                               | 0.0%           |
| Total Other Pumping Expense          | 1,780.7                | 1,880.7                | 100.0                             | 5.6%           |
| Chemicals                            | 299.0                  | 299.0                  | 0.0                               | 0.0%           |
| Labor Water Treatment                | 1,087.1                | 1,229.0                | 141.9                             | 13.1%          |
| Other Water Treatment                | 1,040.0                | 1,040.0                | 0.0                               | 0.0%           |
| Total Other Water Treatment          | 2,127.1                | 2,269.0                | 141.9                             | 6.7%           |
| Labor Transmission & Distribution    | 2,980.9                | 3,370.0                | 389.1                             | 13.1%          |
| Other Transmission & Distribution    | 607.0                  | 607.0                  | 0.0                               | 0.0%           |
| Total Transmission & Distribution    | 3,587.9                | 3,977.0                | 389.1                             | 10.8%          |
| Labor Customer Accounts              | 3,689.4                | 4,171.0                | 481.5                             | 13.1%          |
| Other Customer Accounts              | 1,289.0                | 1,286.0                | 0.0                               | 0.0%           |
| Total Customer Accounts              | 4,978.4                | 5,457.0                | 481.5                             | 9.7%           |
| Uncollectibles                       | 335.3                  | 335.3                  | 0.0                               | 0.0%           |
| Non-Tariffed Services Adjustment     | -357.0                 | -357.0                 |                                   |                |
| <b>Total Labor Operating Expense</b> | 9,088.7                | 10,275.0               | 1,186.3                           | 13.1%          |
| <b>Total Operating Expense</b>       | 81,569.4               | 84,485.3               | 2,915.9                           | 3.6%           |

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**Table 3-D**

San Jose Water Company  
MAINTENANCE EXPENSES  
Test Year 2007

| Item                           | ORA<br>Analysis<br>(A) | SJWC<br>Request<br>(B) | SJWC Exceeds ORA<br>Amount<br>(C) | Percent<br>(D) |
|--------------------------------|------------------------|------------------------|-----------------------------------|----------------|
| (Dollars in Thousands)         |                        |                        |                                   |                |
| At Present Rates               |                        |                        |                                   |                |
| Source of Supply Plant - Labor | 168.9                  | 191.0                  | 22.1                              | 13.1%          |
| Source of Supply Plant - Other | 182.0                  | 182.0                  | 0.0                               | 0.0%           |
| Total Source of Supply Plant   | 350.9                  | 373.0                  | 22.1                              | 6.3%           |
| Pumping Plant - Labor          | 380.4                  | 430.0                  | 49.6                              | 13.1%          |
| Pumping Plant - Other          | 270.0                  | 270.0                  | 0.0                               | 0.0%           |
| Total Pumping Plant            | 650.4                  | 700.0                  | 49.6                              | 7.6%           |
| Water Treatment Plant - Labor  | 168.1                  | 190.0                  | 21.9                              | 13.1%          |
| Water Treatment Plant - Other  | 117.0                  | 117.0                  | 0.0                               | 0.0%           |
| Total Water Treatment Plant    | 285.1                  | 307.0                  | 21.9                              | 7.7%           |
| T & D Plant - Labor            | 4,322.5                | 5,128.0                | 805.4                             | 18.6%          |
| T & D Plant - Other            | 3,737.0                | 3,737.0                | 0.0                               | 0.0%           |
| Total T & D Plant              | 8,059.6                | 8,865.0                | 805.4                             | 10.0%          |
| Adjustments                    | -3.0                   | -3.0                   | 0.0                               | 0.0%           |
| <b>Labor Maintenance Exp.</b>  | 5,039.9                | 5,939.0                | 899.1                             | 17.8%          |
| <b>Total Maintenance Exp.</b>  | 9,342.9                | 10,242.0               | 899.1                             | 9.6%           |
| <b>Total Operating Expense</b> | 81,569.4               | 84,485.3               | 2,915.9                           | 3.6%           |
| <b>Total O&amp;M Expense</b>   | 90,912.4               | 94,727.3               | 3,814.9                           | 4.2%           |

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## **CHAPTER 4: ADMINISTRATIVE AND GENERAL (A&G) EXPENSES**

3

4

### **A) INTRODUCTION**

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This chapter sets forth DRA's analyses and recommendations for SJWC's A&G Expenses, including Pensions and Benefits (P&Bs). This chapter also sets forth DRA's analyses and recommendations for SJWC's A&G Salaries.

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### **B) SUMMARY OF RECOMMENDATIONS**

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DRA's estimated total for A&G expenses is \$16,991,200 for Test Year 2007. SJWC's total is \$18,770,000, which exceeds DRA's estimate by \$1,779,300, or 10.5%. The adjustments are in Payroll Expenses and P&Bs. DRA's estimated total for A&G payroll expenses is \$4,077,500. SJWC requests \$4,425,000, which exceeds DRA's estimate by \$347,500, or 8.5%. DRA's estimated total for P&Bs is \$9,108,000. SJWC requests \$10,538,600 for all P&Bs for Test Year 2007 which exceeds DRA's estimate by \$1,430,600, or 15.7%. Other expenses without adjustments are also discussed below.

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### **C) DISCUSSION**

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DRA analyzed SJWC's reports, supporting work papers, responses to data requests, other information provided in meetings, phone conversations and e-mails, and SJWC's methods of estimating A&G expenses before making its recommendations. DRA appreciates the timely cooperation of SJWC staff in responding to oral and written data requests.



1                   **1) A&G PAYROLL EXPENSE**

2                   SJWC's RO table for A&G expense segregates the A&G payroll expense  
3 as a discrete line item, so there is no need to develop a separate table that does so,  
4 as was the case for O&M and A&G expenses. SJWC requests \$4,425,000 for  
5 A&G salary expense. SJWC's proposal escalates the 2006 A&G payroll expense  
6 based on inflation, assumes that there are no unfilled positions during 2007<sup>8</sup> and  
7 that its requests for 21 additional positions throughout the company are granted.  
8 This can be characterized as a "bottoms up" approach.

9                   DRA's approach can be described as "top down." To account for the  
10 impact of unfilled positions and for the normal growth of new positions, as well as  
11 inflation, DRA calculated the five year average of inflation-adjusted A&G salaries  
12 for 2001-2005 and escalated that from 2005 dollars to 2007 dollars. As discussed  
13 above, DRA uses the most recently available labor escalation rates of 3.7% and  
14 3.3% for 2006 and 2007, respectively. These are slightly higher than SJWC's  
15 escalation rates of 3.5% and 3.0%. DRA's recommended payroll amount is  
16 \$4,077,500, a reduction of 8.5% compared to SJWC's request of \$4,425,000.

17                  As discussed above, DRA's approach of escalating the historic amount  
18 accounts for the historic average of vacancies in constant dollars. The number of  
19 customers in SJWC's territory is not growing appreciably so escalation of the  
20 historic inflation adjusted average is a realistic and reasonable way to forecast  
21 payroll growth.

22                   **2) OUTSIDE SERVICES - LEGAL**

23                  Outside legal services include the cost of outsourced legal services of a  
24 regulatory nature. SJWC seeks \$441,000 for 2007, compared to \$438,000  
25 estimated for 2006, and the recorded amounts of \$491,000 in 2005 and \$353,000

1 in 2004. The trend is clearly upward since implementation of the New Rate Case  
2 Plan. Despite this, what SJWC request for 2007 is less than the 2005 and 2006  
3 levels, even before accounting for inflation. Accordingly, DRA accepts SJWC's  
4 2007 Test Year estimate for Outside Legal Services.

### 5 **3) OUTSIDE SERVICES - OTHER**

6 Outside Services – other refers to “other professional services other than  
7 legal i.e. audit and Sarbanes-Oxley reporting requirements”<sup>2</sup> The Sarbanes-Oxley  
8 act was adopted in 2002, but its effects were not seen on “Outside Services –  
9 Other” until 2004.

10 SJWC seeks \$1,812,000 for 2007, compared to \$1,210,000 for 2004,  
11 \$1,478,000 for 2005 and an estimated \$1,777,000 for 2006. The trend is clearly  
12 upward. SJWC state that “audit fees in 2006 are expected to increase by \$150,000  
13 over projected inflation because of increasing requirements and time spent by  
14 accounting firms on audit projects.” Escalating the nominal dollar trend of 2002-  
15 2005 yields a forecast of \$2,027,300 for 2007. SJWC seeks \$1,812,000, which is  
16 less than the forecast amount. DRA does not object to SJWC's request.

### 17 **4) PENSIONS AND BENEFITS (P&Bs)**

18 SJWC seeks \$10,538,600 for P&B expenses for Test Year 2007. DRA  
19 total recommendation for P&Bs is \$9,108,000, as discussed below, a reduction of  
20 13.6% over the requested amount. As shown in RO Table 4-1, SJWC's request is  
21 15.7% higher than DRA's recommendation.

22 Some of the change discussed below reflects updated actuarial information  
23 from SJWC. Some reflects reduced P&B obligations commensurate with DRA's

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<sup>8</sup>(continued from previous page)

<sup>8</sup> See data response JXM-6 item 2.

<sup>9</sup> Data Response 6, item 4

1 reduced payroll projections for O&M and A&G. The changes also reflect updated  
2 inflation estimates.

3 **Retirement Plan Contributions** are paid to meet pension obligations to  
4 existing employees and are proportional to payroll.<sup>10</sup> SJWC estimated  
5 \$3,948,000 in retirement plan contributions for 2006, and escalated it to  
6 \$4,342,000 for 2007. However, in response to DR JXM-7, SJWC furnished an  
7 updated FAS87 actuarial report dated January 1, 2006, which gave the expected  
8 retirement plan obligation for 2006 as \$4,700,000. DRA's recommended amount  
9 for 2007 is \$4,225,900, which is prorated by DRA's recommended 13.0%  
10 reduction in total payroll as discussed in the O&M chapter, and is escalated by  
11 3.3% to account for inflation. DRA's recommended amount is 2.7% lower than  
12 SJWC's requested amount. DRA's recommended number is preferred because it  
13 takes into account the most recent actuarial data and the most recent available  
14 inflation estimate for 2007. In no case should the Commission adopt a higher  
15 amount than SJWC's requested \$4,342,000.

16 **Retirement Savings** are matching contributions made by the company to  
17 employees' 401(k) plans. Therefore, they are proportional to the payroll  
18 expense. Estimated retirement savings have jumped from \$792,000 to \$1,042,800  
19 from 2005 to 2006, an increase of 31.7%. The increase is based on applying the  
20 historic maximum employee contribution of 4% of payroll to SJWC's estimated  
21 increase in payroll.<sup>11</sup> The assumption is that all employees make the maximum  
22 allowed 401(k) contribution. DRA makes its recommendation by applying the  
23 historic proportion of retirement savings to recorded payroll to DRA's  
24 recommended total payroll. DRA accepts SJWC's four percent figure as the

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<sup>10</sup> Telephone conversation with Ann Lindahl, SJWC  
<sup>11</sup> Telephone conversation with Ann Lindahl.

1 average retirement savings as a percentage of total (O&M and A&G) payroll  
2 (O&M and A&G).

3 As discussed above, DRA's recommended total labor expense for O&M is  
4 \$14,128,600 and its recommended A&G payroll expense is \$4,077,500, for a total  
5 of \$18,206,200 (the \$100 discrepancy is a rounding effect). Multiplying the two  
6 yields a retirement savings matching contribution of \$728,200, which is 33.9% less  
7 than SJWC's requested amount of \$1,102,000. DRA's recommended number is  
8 preferred because it takes into account historical trends and employee  
9 contributions to retirement savings, historical trends regarding payroll size, and the  
10 most recent available inflation estimate for 2007.

11 **Employee Stock Purchase Plan** expenses are for administrative costs of a  
12 new benefit program. SJWC requests \$289,600. The program commences in  
13 2006. Therefore there is no historic record of expenses to examine. DRA does  
14 not object to the expense, but will examine the expenses in the next GRC.

15 **Unfunded Pensions** is payment for unfunded pension obligations to those  
16 who are already retired, or about to retire or be terminated.<sup>12</sup> As such, it is not  
17 related to the level of current payroll. SJWC requests \$306,000, which is in line  
18 with the impact of inflation on expenditure levels from 2004 through 2006  
19 (estimated). DRA does not object to the expense but will examine it in the next  
20 GRC; full funding of the retirement Plan contribution in proportion to the payroll  
21 should restrain the growth of Unfunded Pensions.

22 **Pensions and Benefits Other than Pensions (PBOPs)** are for retired  
23 persons and therefore are not proportional to the current workforce and are  
24 therefore unaffected by DRA's recommended adjustment to payroll. The jump in

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<sup>12</sup> Telephone conversation with Ann Lindahl, May 18, 2006

1 PBOP expenses from \$200,000 in 2004 to \$1,062,000 in 2005 reflects, in part, a  
2 one time \$594,000 adjustment due to booking as expense PBOPs which had been  
3 booked as capital investment.<sup>13</sup> The remaining difference of \$268,000 for 2005 is  
4 for an increase in benefits that took effect in 2004. But the \$594,000 addition for  
5 2005 was a one time expense so it should not be continued in 2006 estimated  
6 expenses or in Test Year 2007.

7 In response to DR JXM-7, SJWC furnished an updated FAS87 actuarial  
8 report dated January 1, 2006, which gave the expected PBOP obligation for 2006  
9 as \$608,000. Escalating this quantity to 2007 at 3.3% inflation yields \$628,000.  
10 This is a reduction of 44.5% compared to the \$1,132,900 sought by SJWC in its  
11 application, which was an estimate of what the January 1 actuarial report would  
12 say.<sup>14</sup> DRA's recommended number is preferred because it takes into account the  
13 most recent actuarial data and the most recent available inflation estimate for  
14 2007.

15 **Life, Dental, Health and Disability Insurances** are benefits for current  
16 employees and are therefore proportional to payroll. Reduce proportionately.  
17 SJWC request \$3,366,500 for TY 2007. DRA recommends that this amount be  
18 reduced to \$2,964,509, in proportion to DRA's recommended 11.9% reduction to  
19 total payroll expenses.

## 20 **5) REGULATORY EXPENSES**

21 Regulatory Commission expenses were \$2,364,000 in 2005. Nearly all was  
22 "pass through expense based on revenue and is charged via the 1.4% surcharge  
23 from SJWC's Schedule No. UF."<sup>15</sup> This has been removed, leaving \$84.7k for

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<sup>13</sup> Ibid.

<sup>14</sup> Ibid.

<sup>15</sup> Data Response JXM-6 item 3

1 2007 which is “rate case related expenses and are amortized over three years in  
2 WP 9-8.”<sup>16</sup> However, SJWC’s application report states that they seek \$250,000  
3 for 2007 for “rate case expense escalated by inflation and amortized over three  
4 years.”<sup>17</sup> DRA’s understanding is that amortization of regulatory expenses is on a  
5 straight dollar basis. Amortizing \$250,000 over three years yields DRA’s  
6 recommended regulatory expense of \$83,400.

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<sup>16</sup> Ibid.

<sup>17</sup> RO report page 9-3

TABLE 4-1

San Jose Water Company  
ADMINISTRATIVE AND GENERAL EXPENSES  
Test Year 2007

| Item                        | DRA                    | SJWC     | SJWC Exceeds DRA |         |
|-----------------------------|------------------------|----------|------------------|---------|
|                             | Analysis               | Request  | Amount           | Percent |
|                             | (A)                    | (B)      | (C)              | (D)     |
|                             | (Dollars in Thousands) |          |                  |         |
| At Present Rates            |                        |          |                  |         |
| Salaries                    | 4,077.5                | 4,425.0  | 347.5            | 8.5%    |
| Other Supplies              | 1,167.0                | 1,167.0  | 0.0              | 0.0%    |
| Property Insurance          | 146.4                  | 146.4    | 0.0              | 0.0%    |
| Injuries and Damages        | 2,383.4                | 2,383.4  | 0.0              | 0.0%    |
| Pensions,Benefits & PBOP    | 9,108.0                | 10,538.6 | 1,430.6          | 15.7%   |
| Regulatory Commission       | 83.4                   | 84.7     | 1.3              | 1.6%    |
| Outside Services            | 2,252.9                | 2,252.9  | 0.0              | 0.0%    |
| General Corporate           | 458.8                  | 458.8    | 0.0              | 0.0%    |
| Dues& Membership            | 249.9                  | 249.9    | 0.0              | 0.0%    |
| Rents                       | 515.6                  | 515.6    | 0.0              | 0.0%    |
| Maintenance Expense         | 466.8                  | 466.8    | 0.0              | 0.0%    |
| A & G Expenses Treansferred | -3,918.5               | -3,918.5 | 0.0              | 0.0%    |
| Total A&G Expenses          | 16,991.2               | 18,770.5 | 1,779.3          | 10.5%   |

## **CHAPTER 5: TAXES OTHER THAN INCOME**

### **A. INTRODUCTION**

This chapter sets forth DRA's analysis and recommendations of "Taxes Other Than Income" for SJWC for test year 2007. Taxes Other Than Income include ad valorem tax (property tax), business licenses, franchise, and payroll taxes. The business license for the City of San Jose is a fixed amount while the business license for the Town of Los Gatos is based on the number of installed fire hydrants. Franchise taxes are required by the County of Santa Clara, the Cities of Cupertino, Saratoga, Monte Sereno, and Campbell. The tax is based on 2% of revenue attributable to the actual use of the public right-of-ways. Ad valorem taxes are property taxes paid on net utility plant. Payroll taxes generally include social security tax, Federal Insurance Contribution Act (FICA) tax consisting of Old Age Benefits and Medicare, Federal Unemployment Insurance (FUI), State Unemployment Insurance (SUI).

DRA's and SJWC's estimates of Taxes Other Than Income for the test year 2007 are included in the tables at the end of the chapter.

### **B. SUMMARY OF RECOMMENDATIONS**

DRA agrees with the methodology that SJWC proposes using to determine the estimated expenses for test year 2007 for ad valorem taxes. SJWC proposes using an effective tax rate that represents the five-year average tax rate for the most recent tax periods (2001-2005). Additional differences in the taxes or fees are due to differences between DRA and SJWC estimates of plant additions and payroll expenses. A comparison of DRA's and the company's estimates is shown in Table 5-1.



## C. DISCUSSION

### 1) AD VALOREM TAXES

SJWC used an effective tax rate of 0.0118 to calculate the ad valorem taxes. This tax rate is the effective tax rate for 2005 and is forecast to remain in place for the test period as the result of more uniform assessment methods and new limits on tax rate and assessment increases. Generally, DRA uses the most recently recorded actual tax rate to calculate ad valorem tax.

DRA agrees with SJWC's methodology for this rate case period.

### 2) PAYROLL TAXES

Payroll Taxes include the employer's share of tax withholding, Medicare, Federal Insurance Contributions Act (FICA) and Federal and State unemployment taxes FUI and SUI. DRA differs with SJWC's estimated Payroll Taxes. DRA's estimates shown in Table 5 – A should be adopted. Differences between DRA and SJWC are due to different estimates of payroll costs.

#### San Jose Water Company 2007 General Rate Case

**TABLE 5 – A  
TEST YEAR 2007 PAYROLL TAXES**

| Year | San Jose Water Company | FICA + Medicare | SUI      | FUI      | TOTAL              |
|------|------------------------|-----------------|----------|----------|--------------------|
| 2007 | Tax Amount:            | \$1,836,513     | \$19,600 | \$19,600 | <b>\$1,875,713</b> |
| Year | DRA Recommendation     | FICA + Medicare | SUI      | FUI      | TOTAL              |
| 2007 | Tax Amount:            | \$1,689,000     | \$19,600 | \$19,600 | <b>\$1,728,200</b> |

## D. CONCLUSION

Ad Valorem Taxes

Differences between DRA and SJWC are attributable to the differences in  
Plant estimates.

Payroll Taxes

Differences between DRA and SJWC are attributable to the differences in  
payroll estimates.

TABLE 5-1

San Jose Water Company  
TAXES OTHER THAN INCOME  
Test Year 2007

| Item                    | DRA      | SJWC      | SJWC Exceeds DRA |         |
|-------------------------|----------|-----------|------------------|---------|
|                         | Analysis | Estimated | Amount           | Percent |
|                         | (A)      | (B)       | (C)              | (D)     |
| At Present Rates        |          |           |                  |         |
| City and County         |          |           |                  |         |
| Ad Valorem Tax:         | 3,175.0  | 3,274.7   | 99.7             | 3.1%    |
| Business Licenses       | 30.9     | 30.9      | 0.0              | 0.0%    |
| Payroll taxes           | 1,728.2  | 1,875.7   | 147.5            | 8.5%    |
| Franchise at Present    | 459.0    | 459.0     | 0.0              | 0.0%    |
| Total Taxes at Present  | 5,393.1  | 5,640.3   | 247.2            | 4.6%    |
| Franchise at Proposed   | 498.2    | 498.2     | 0.0              | 0.0%    |
| Total Taxes at Proposed | 5,432.2  | 5,679.5   | 247.2            | 4.6%    |

## **CHAPTER 6: INCOME TAXES.**

### **A. INTRODUCTION**

This chapter sets forth DRA's analysis of Income Taxes. Tables 6-1 and 6-2 compare the details of the tax deductions and taxes estimated by DRA and SJWC for Test Year 2007.

### **B. SUMMARY OF RECOMMENDATIONS**

DRA agrees with the methods San Jose Water Company used to calculate Income Taxes. However, DRA's income tax estimates differ from those of San Jose Water Company. DRA's lower O&M expenses, A&G expenses, payroll, and interest calculations have made a difference in the final tax estimates. Additional differences result from DRA's different depreciation expenses. These differences result in DRA's estimate of income taxes being higher than San Jose Water Company's. San Jose Water Company's total estimate for CCFT and FIT combined is \$9,068,000 for 2007 at present rates, whereas DRA's estimate is \$13,092,200.

### **C. DISCUSSION**

The tax deductions and credits in this proceeding were calculated in accordance with the normalization requirements of the Economic Recovery Tax Act of 1981 (ERTA). Further, the provisions of the Tax Equity and Fiscal Responsibility Act of 1982 (TEFRA) have been incorporated in the tax deduction

1 estimates. Finally, the provisions of the Tax Reform Act of 1986 (TRA 86) have  
2 been estimated and included into this general rate case in accordance with the  
3 requirements of Decision 87-09-026 dated September 10, 1987, Decision 87-12-  
4 028 dated December 9, 1987, and Decision 88-01-061 dated January 28, 1988.

5 To calculate the interest deduction San Jose Water Company used its rate  
6 base and multiplied by the weighted cost of debt. DRA used the same method.  
7 However, DRA followed the policy outlined in D.03-12-040 because working  
8 cash is part of the rate base and therefore should be considered when calculating  
9 the deduction for interest on debt during the calculation of income taxes.

10 At this time San Jose Water Company believes that the impact of the  
11 American Jobs Creation Act of 2004 (section 199 of the Internal Revenue Code),  
12 which became effective for taxable years beginning in 2005, can not yet be  
13 determined. San Jose Water Company believes that the impact will be immaterial.  
14 DRA's interpretation of the American Jobs Creation Act of 2004 is that the  
15 activities relating to the production of potable water are covered by the American  
16 Jobs Creation Act of 2004. DRA recommends a memo account be established to  
17 track the tax impact arising from the American Jobs Creation Act of 2004.

#### 18 19 20 **D. CONCLUSION**

21  
22 Differences in the income taxes are attributable to the differences in O&M  
23 and A&G Expenses and plant estimates.  
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TABLE 6-1

San Jose Water Company  
INCOME TAXES  
Test Year 2007

| Item                             | DRA Analysis<br>Present Rates | SJWC 2007<br>Present Rates | SJWC<br>Exceeds<br>DRA |        |
|----------------------------------|-------------------------------|----------------------------|------------------------|--------|
|                                  |                               |                            | Amount                 | %      |
|                                  | (Dollars in Thousands)        |                            |                        |        |
| Operating Revenues               | 171,391.2                     | 171,143.0                  | -248.2                 | -0.1%  |
| Expenses                         |                               |                            |                        |        |
| Oper. & Maint. Excl. Dep & tax   | 111,822.1                     | 117,416.3                  | 5,594.2                | 5.0%   |
| Transportation Depreciation      | -757.7                        | -757.7                     | 0.0                    | 0.0%   |
| Interest expense                 | 10,450.0                      | 12,384.0                   | 1,934.0                | 18.5%  |
| Less 50% Meals disallowed        | -33.7                         | -33.7                      | 0.0                    | 0.0%   |
| Expenses Subtotal                | 121,480.7                     | 129,008.9                  | 7,528.2                | 6.2%   |
| CCFT                             |                               |                            |                        |        |
| Tax Depreciation                 | -16,906.0                     | -18,399.2                  | -1,493.2               | 8.8%   |
| Taxable Income Incl. Def. Rev.   | 33,004.5                      | 23,734.9                   | -9,269.6               | -28.1% |
| CCFT (at 8.84%)                  | 2,917.6                       | 1,967.9                    | -949.7                 | -32.5% |
| FIT                              |                               |                            |                        |        |
| Tax Depreciation                 | -17,691.4                     | -18,175.7                  | -484.3                 | 2.7%   |
| CCFT                             | -2,917.6                      | -1,967.9                   | 949.7                  | -32.5% |
| Taxable Inc. excl. Def. Rev.     | 29,053.4                      | 21,742.4                   | -7,311.0               | -25.2% |
| Tax @ 35.00%                     | 10,168.7                      | 7,609.8                    | -2,558.9               | -25.2% |
| Amortization of Unrecov. Prepaid |                               |                            |                        |        |
| Tax on CIAC & Advances           | 5.9                           | 5.9                        | 0.0                    | 0.0%   |
| FIT total                        | 10,174.6                      | 7,100.1                    | -3,074.5               | -30.2% |
| Total Income Tax                 | 13,092.2                      | 9,068.0                    | -4,024.2               | -30.7% |

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TABLE 6-2

| San Jose Water Company<br>INCOME TAXES<br>Test Year 2007 |  |                                   |                        |        |
|--|--|-----------------------------------|------------------------|--------|
| Item   | DRA Analysis:<br>at SJWC 2007<br>Proposed Rates <sup>2</sup> | SJWC<br>at 2007<br>Proposed Rates | SJWC<br>Exceeds<br>DRA |        |
|  |  |                                   | Amount                 | %      |
|  | (Dollars in Thousands)                                       |                                   |                        |        |
| Operating Revenues                                       | 186,228.2  | 186,228.2                         | 0.0                    | 0.0%   |
| Expenses   |  |                                   |                        |        |
| O & M Excl. Dep & tax                                    | 113,029.4  | 119,206.0                         | 6,176.6                | 5.5%   |
| Transportation Depreciation                              | -757.7   | -757.7                            | 0.0                    | 0.0%   |
| Interest expense   | 10,455.5   | 12,384.0                          | 1,928.5                | 18.4%  |
| Less 50% Meals disallowed                                | -33.7  | -33.7                             | 0.0                    | 0.0%   |
| Expenses Subtotal  | 122,693.5  | 130,798.6                         | 8,105.1                | 6.6%   |
| CCFT   |  |                                   |                        |        |
| Tax Depreciation   | 16,906.0   | 18,399.2                          | 1,493.2                | 8.8%   |
| Taxable Income Incl. Def. Rev.                           | 46,876.9   | 36,839.4                          | -10,037.5              | -21.4% |
| CCFT (at 8.84%)  | 4,143.9  | 3,256.6                           | -887.3                 | -21.4% |
| FIT  |  |                                   |                        |        |
| Tax Depreciation   | -17,691.4  | -18,175.7                         | -484.3                 | 2.7%   |
| CCFT   | -2,380.3   | -2,380.3                          | 0.0                    | 0.0%   |
| Taxable Inc. excl. Def. Rev.                             | 43,463.0   | 34,434.4                          | -9,028.6               | -20.8% |
| Tax @ 35.00%   | 15,212.1   | 12,052.0                          | -3,160.0               | -20.8% |
| Amortization of Unrecov. Prepaid                         |  |                                   |                        |        |
| Tax on CIAC & Advances                                   | 5.9  | 5.9                               | 0.0                    | 0.0%   |
| FIT total  | 15,218.0   | 12,057.9                          | -3,160.0               | -20.8% |
| Total Income Tax   | 19,361.9   | 15,314.6                          | -4,047.3               | -20.9% |

## CHAPTER 7: NET-TO-GROSS MULTIPLIER

### A. INTRODUCTION:

This chapter presents DRA's analysis and recommendations for the net-to-gross multiplier. The net-to-gross multiplier represents the change in gross revenue required to produce a unit change in net revenue.

### B. SUMMARY OF RECOMMENDATIONS

DRA's and SJWC's net-to-gross multiplier calculations is shown in Table 7-1. DRA accepts SJWC's net-to-gross multiplier of 1.6955.

Table 7-1

|  |         |
|--|---------|
| Uncollectible Rate.....                        | 0.1954% |
| Local Franchise Tax Rate.....                  | 0.2682% |
| Business License.....                          | 0.000%  |
| California Corporation Franchise Tax Rate..... | 8.84%   |
| Federal Income Tax Rate.....                   | 35.00%  |

### C. DISCUSSION

SJWC and DRA use the same methodology to calculate the net-to-gross multiplier. DRA accepts SJWC's uncollectibles rate and franchise tax rate. Both DRA and SJWC calculated a multiplier of 1.6955 which represents the change in gross revenue required to produce a unit change in net revenue. Thus, using this multiplier to increase the net revenue by \$1.00 requires an increase of \$1.6955 ( $1.6955 \times \$1.00$ ) in SJWC's gross revenue.



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2       **D. CONCLUSION**

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4           DRA and SJWC used the same methodology to calculate the Net-to-Gross  
5 multiplier of 1.6955.

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## CHAPTER 8: UTILITY PLANT IN SERVICE

### A. INTRODUCTION

DRA's and SJWC's estimates for Plant in Service for test year 2007 and escalation year 2008 are shown in Tables 8-1 and 8-2 at the end of this chapter.

DRA reviewed and analyzed SJWC's testimony, application, workpapers, capital project details, estimating methods, and responses to various DRA data requests. DRA also conducted a field investigation of most of the major proposed specific plant additions before making its own independent estimates including adjustments where appropriate. Important and significant differences between DRA's and SJWC's estimates of specific and non-specific plant additions are attributed to the items as tabulated in Tables 8-A, 8-B and 8-C for the years 2006, 2007 and 2008 respectively.

### B. SUMMARY OF RECOMMENDATIONS

DRA recommends that 1) plant additions for twenty three capital projects in 2006 be adjusted, disallowed, deferred or covered under advice letters, 2) plant additions for twenty one capital projects in 2007 be adjusted, deferred or covered under advice letters, and 3) plant additions for twenty capital projects in 2008 be adjusted, deferred or covered under advice letters as described in Section C below. Based on these recommendations, DRA's estimates for the 2006, 2007 and 2008 plant additions are \$24,749,250, \$25,893,500 and \$30,405,800 respectively versus

1 SJWC's proposed amounts of \$39,949,900, \$42,831,100 and \$46,915,500  
2 respectively for the same years.

3 The total number of advice letters that DRA has recommended for 2006 is  
4 eight, for 2007 it is ten and for 2008 it is also ten. DRA realizes that this would  
5 become an enormous administrative burden for the staff in the Commission's  
6 Water Division who will review the advice letters in the future. In order to reduce  
7 the burden, DRA recommends that SJWC consolidate the advice letter filings for  
8 these projects and file no more than two advice letters per year. DRA also  
9 recommends that should SJWC exceed the cap amount of any project under the  
10 advice letter proposal, the company be required to provide the reason and detailed  
11 cost breakdown in the next general rate case so that DRA can review the  
12 reasonableness of the cost overrun.

13

Table 8-A

## Recommended Plant Addition Adjustments for 2006

| Item No. | Project No. | Description  | SJWC        | DRA           |
|----------|-------------|--|-------------|---------------|
| 1        | 136         | Install boat launch at Lake Elsmar.  | \$156,000   | Advice Letter |
| 2        | 2917        | Replace 2 wells, one each at Meridian and Bascom Stations which have deteriorated yield  | \$2,288,000 | Advice Letter |
| 3        | 3299        | Surface Runoff & Erosion Protection at Austrian Dam.   | \$416,000   | Advice Letter |
| 4        | 317         | Replace membranes at Saratoga Filter Plant (1998). Existing membranes have reached the end of their useful life.   | \$612,600   | \$570,600.00  |
| 5        | 3301        | Replace Portacel Adjustable Valve Positioners with new diaphragm pumps for chlorine dosing at groundwater stations.  | \$196,400   | \$180,000.00  |
| 6        | 3080        | Interior/Exterior coating at Tank #1, pump roof and control valve.   | \$725,500   | Advice Letter |
| 7        | 3280        | Replace steel tank with 10,000 gal Polyethylene tank, install SCADA control and replace segments of Howell Flume   | \$156,000   | \$143,000     |
| 8        | 1315        | Replace Motor Control Center at Bascom Ave. Station.   | \$548,100   | \$510,500     |
| 9        | 1338        | Replace Motor Control Center and Boosters at 12th St. Station.   | \$1,830,400 | \$1,642,000   |
| 10       | 3079        | Replace MCC & B-3, B-4 at Congress Junction Station.   | \$842,400   | \$727,400     |
| 11       | 1201        | Replace 30" WS with 9470' of 36" DICL & HDPE pipe at Lexington Reservoir and Alma Bridge Rd.   | \$7,163,000 | Advice Letter |
| 12       | 2722        | Replace 20" SI with 1,380' of 20" DICL Pipe and 20" DCCL Pipe within Willow Glen Way between Arbor Dr. & Cross Wy. including Willow Glen Way Bridge at Guadalupe River.                  | \$720,700   | Advice Letter |
| 13       | 3307        | Retirement of 9,700' of 30" Pipe from MWTP to Alma Bridge Rd, crossing Lexington Reservoir - Raw Water Pipeline  | \$1,456,000 | Disallowed    |
| 14       | 28          | 2" & under. To renew all services for main replacements, emergency service renewal where repair is difficult and service relocation in conjunction with City, County and State projects. | \$2,496,000 | \$2,000,000   |
| 15       | 265         | Install four (4) hydrants as requested by Santa Clara County Fire Departments at various locations. (Campbell, Los Gatos and Unincorporated County) (Year 4 of a 4 Year Program).        | \$45,400    | \$21,600      |
| 16       | 1371        | Purchase five (5) server computers. Replacing BDC, Backflow, GIS, Print server and Websense.   | \$57,200    | \$30,000      |
| 17       | 1373        | Purchase fifty (50) personal computers (combination of desktop and laptop). (Information Technology)   | \$171,600   | \$105,000     |
| 18       | 1377        | Replace twelve (12) network switches at Main computer room, Main front building(basement), 1221 & 1265 So. Bascom, Purchasing and Maintenance  | \$275,600   | \$192,000     |
| 19       | 3286        | Replace fuel management system (1998).   | \$93,600    | \$78,750      |
| 20       | 181         | Purchase of replacement vehicles   | \$699,400   | \$339,000     |
| 21       | 3175        | Upgrade Landscaping and/or Irrigation controls at various locations.   | \$60,600    | \$50,000      |
| 22       | 3278        | New Bulk Material storage, trench spoil drying facility and equipment storage garage.  | \$468,000   | Advice Letter |
| 23       | 3297        | Purchase Caterpillar backhoe-loader, trailer and 12-yd dump truck.   | \$312,000   | Advice Letter |

1                   **1) Project 136 – Install boat launch at Lake Elzman.**

2  
3                   SJWC proposed \$156,000 in plant addition for this capital project in 2006.  
4                   DRA reviewed SJWC's detailed justification for this project and agrees with the  
5                   company on the need which is to provide a safe method to sample the lake water.  
6                   However, DRA did not see a firm contractor bid or quote to support the estimate  
7                   in SJWC's response to DRA's data request. SJWC indicated that design plans  
8                   have not yet been completed and the estimate was based on a conceptual plan and  
9                   verbal discussions with a contractor. DRA considers the final cost of this project to  
10                  be uncertain at this time based on the above. Therefore DRA recommends that  
11                  SJWC recover the cost of this capital project via an advice letter capped at the  
12                  amount of \$156,000 when the project is completed.

13  
14                   **2) Project 2917 – Replace two wells at Meridian and Bascom.**

15  
16                  SJWC proposed \$2,288,000 in plant addition for this capital project in  
17                  2006. DRA reviewed SJWC's detailed justification for this project based on a  
18                  2005 well and groundwater study and agrees with the company on the need in  
19                  general. However, DRA did not see a firm contractor bid or quote to support the  
20                  estimate in SJWC's response to DRA's data request. SJWC indicated that new  
21                  information from an on-going consultant study may change this selection. The  
22                  estimate was derived by inflating the cost of a well installation at Grant Street  
23                  Station in 1995 to 2006 dollars. In a presentation to DRA during the field trip in  
24                  March 2006, SJWC indicated that they would also explore the feasibility of well  
25                  rehabilitation versus well replacement as a well rehabilitation cost would be  
26                  substantially less than a well replacement cost. DRA considered the final cost of  
27                  this project to be uncertain at this time based on the above. Therefore DRA  
28                  recommends that SJWC recover the cost of this capital project via an advice letter

1 capped at the amount of \$2,288,000 when the project is completed based on well  
2 replacement.

3  
4 **3) Project 3299 – Erosion Protection at Austrian Dam**

5  
6 SJWC proposed \$416,000 in plant addition for this capital project in 2006.  
7 DRA reviewed SJWC's detailed justification for this project and agrees with the  
8 company on the need which is required by the California Department of Dam  
9 Safety. However, DRA did not see a firm contractor bid or quote to support the  
10 estimate in SJWC's response to DRA's data request. SJWC indicated that final  
11 design plans have not yet been completed and the estimate was based on a  
12 conceptual design with several alternatives. DRA considers the final cost of this  
13 project to be uncertain at this time based on the above. Therefore DRA  
14 recommends that SJWC recover the cost of this capital project via an advice letter  
15 capped at the amount of \$416,000 when the project is completed.

16  
17 **4) Project 317 – Replace membranes, Saratoga Plant**

18  
19 SJWC proposed \$612,600 in plant addition for this capital project in 2006.  
20 DRA reviewed SJWC's detailed justification for this project and agrees with the  
21 company on the need as the existing membranes have reached the end of their  
22 useful life. However, DRA disagrees with SJWC on the estimate for this project.  
23 In its response to DRA's data request, SJWC attached a firm quote from a  
24 contractor dated November 18, 2005 which showed a total estimate of \$570,600  
25 including company labor, contingency and overhead. DRA considers this amount  
26 to be more reasonable than the proposed amount. Therefore DRA recommends  
27 that the cost for this project be adjusted from \$612,600 to \$570,600.

1                   **5) Project 3301 – Replace Adjustable Valve Positioners**

2  
3                   SJWC proposed \$196,400 in plant addition for this capital project in 2006.  
4                   DRA reviewed SJWC’s detailed justification for this project and agrees with the  
5                   company on the need as the existing equipment no longer delivers consistent  
6                   dosages of chlorine. However, DRA disagrees with SJWC on the estimate for this  
7                   project. In its response to DRA’s data request, SJWC submitted a detailed cost  
8                   breakdown which contained a 15% contingency. DRA believed that this project is  
9                   not one of extraordinary complexity and a 10% contingency would be more  
10                  reasonable. Based on 10% contingency, DRA calculated the total estimate to be  
11                  \$180,000. Therefore DRA recommends that the cost for this project be adjusted  
12                  from \$196,400 to \$180,000.  
13

14                   **6) Project 3080 – Tank Coating at Lower Northwood**

15  
16                  SJWC proposed \$725,500 in plant addition for this capital project in 2006.  
17                  DRA reviewed SJWC’s detailed justification for this project and agrees with the  
18                  company on the need as the existing coatings are in poor condition and beyond  
19                  their useful life. However, DRA did not see a firm contractor bid or quote to  
20                  support the estimate in SJWC’s response to DRA’s data request. SJWC indicated  
21                  that the estimate was based on a consultant report in 2003 with an estimate of  
22                  \$512,425 at that time. SJWC then added new valves, piping, contingency,  
23                  overhead and inflation to arrive at the estimate of \$725,500 without showing any  
24                  details. SJWC also made comparison to a more recent tank coating project at  
25                  Hickerson Station in August 2005 but the contractor quote had a total cost of  
26                  \$349,000 only. DRA considers the final cost of this project to be uncertain at this  
27                  time based on the above. Therefore DRA recommends that SJWC recover the cost  
28                  of this capital project via an advice letter capped at the amount of \$725,500 when  
29                  the project is completed.

1

2           **7) Project 3280 – Replace Tank at Howell Reservoir**

3

4           SJWC proposed \$156,000 in plant addition for this capital project in 2006.  
5   DRA reviewed SJWC's detailed justification for this project and agrees with the  
6   the company on the need as the existing steel tank is in poor condition. However,  
7   DRA disagrees with SJWC on the estimate for this project. In its response to  
8   DRA's data request, SJWC attached a firm quote from a contractor dated January  
9   3, 2006 which showed a total estimate of \$125,313. Adding SJWC's standard  
10   overhead to this amount, DRA calculated a more reasonable estimate to be  
11   \$143,000. Therefore DRA recommends that the cost for this project be adjusted  
12   from \$156,000 to \$143,000.

13

14           **8) Project 1315 – Replace Motor Control Center, Bascom Station**

15

16           SJWC proposed \$548,100 in plant addition for this capital project in 2006.  
17   DRA reviewed SJWC's detailed justification for this project and agrees with the  
18   company on the need as the existing motor control center is between 50 and 60  
19   years of age and replacement parts are no longer available nor supported by the  
20   original manufacturer. However, DRA disagrees with SJWC on the estimate for  
21   this project. In its response to DRA's data request, SJWC attached a firm quote  
22   from a contractor which showed a total estimate of \$364,000. Adding support fee  
23   of \$65,000 for permits and company labor, contingency at 5% and overhead at  
24   14% to the contractor's cost, DRA calculated a more reasonable total estimate to  
25   be \$510,500. Therefore DRA recommends that the cost for this project be adjusted  
26   from \$548,100 to \$510,500.

27



1                   **9) Project 1338 – Replace Motor Control Center, 12th St. Station**  
2

3                   SJWC proposed \$1,830,400 in plant addition for this capital project in  
4 2006. DRA reviewed SJWC's detailed justification for this project and agrees with  
5 the company on the need as the existing motor control center is between 50 and 60  
6 years of age and replacement parts are no longer available nor supported by the  
7 original manufacturer. However, DRA disagrees with SJWC on the estimate for  
8 this project. In its response to DRA's data request, SJWC attached a firm quote  
9 from a contractor dated July 27, 2005 which showed a total cost of \$1,250,000.  
10 Adding support fee of \$70,000 for permits and company labor, PG&E fee of  
11 \$60,000, contingency at 5% and overhead at 14% to the contractor's cost, DRA  
12 calculated a more reasonable total estimate to be \$1,642,000. Therefore DRA  
13 recommends that the cost for this project be adjusted from \$1,830,400 to  
14 \$1,642,000.

15                   **10) Project 3079 – Replace Motor Control Center, Congress Station**  
16

17                   SJWC proposed \$842,400 in plant addition for this capital project in 2006.  
18 DRA reviewed SJWC's detailed justification for this project and agrees with the  
19 company on the need as the existing motor control center is between 50 and 60  
20 years of age and replacement parts are no longer available nor supported by the  
21 original manufacturer. However, DRA disagrees with SJWC on the estimate for  
22 this project. In its response to DRA's data request, SJWC attached a firm quote  
23 from a contractor dated July 27, 2005 which showed a total cost of \$534,000.  
24 Adding support fee of \$77,000 for permits and company labor, contingency at 5%  
25 and overhead at 14% to the contractor's cost, DRA calculated a more reasonable  
26 total estimate to be \$727,400. Therefore DRA recommends that the cost for this  
27 project be adjusted from \$842,400 to \$727,400.  
28

1                   **11) Project 1201 – Replace 30-inch Main at Lexington Reservoir**  
2

3                   SJWC proposed \$7,163,000 in plant addition for this capital project in  
4 2006. DRA reviewed SJWC's detailed justification for this project and agrees with  
5 the company on the need as the existing 30-inch steel main was installed in the  
6 early 1950s and has a history of numerous leaks and failures in recent years. In the  
7 detailed narrative on this project, SJWC indicated that the combined operation and  
8 maintenance savings after this main is replaced should be in the order of \$75,000  
9 per year and additional savings from not having to do emergency repairs should  
10 average \$100,000 per year. However, DRA found confusing information in  
11 evaluating the estimate in SJWC's response to DRA's data request. SJWC had  
12 submitted a confidential sheet dated April 7, 2005 showing a low contractor bid of  
13 \$4,792,115 including limited removal of the existing main. SJWC also submitted a  
14 construction agreement dated January 3, 2005 with the same contractor showing a  
15 grand total cost of \$7,875,334 which seemed to include complete removal of the  
16 existing main and an optional slurry filling which may or may not be required.  
17 DRA considers the final cost of this project to be uncertain at this time based on  
18 the above. Therefore DRA recommends that SJWC recover the cost of this capital  
19 project via an advice letter capped at the amount of \$7,163,000 when the project is  
20 completed.

21                   **12) Project 2722 – Replace Main on Willow Glen Way**  
22

23                   SJWC proposed \$720,700 in plant addition for this capital project in 2006.  
24 DRA reviewed SJWC's detailed justification for this project and agrees with the  
25 company on the need to relocate the main in order to accommodate a bridge  
26 replacement project undertaken by the City of San Jose and the Santa Clara Valley  
27 Water District. However, DRA did not see a firm contractor bid or quote to  
28 support the estimate in SJWC's response to DRA's data request. In the progress

1 report submitted by SJWC as of March 16, 2006, the company indicated that  
2 construction has already started but offered no detailed cost breakdown other than  
3 a lump sum total of \$720,700. DRA considers the final cost of this project to be  
4 uncertain at this time based on the above. Therefore DRA recommends that SJWC  
5 recover the cost of this capital project via an advice letter capped at the amount of  
6 \$720,700 when the project is completed.

7  
8 **13) Project 3307 – Retirement of Main at Lexington Reservoir**  
9

10 SJWC proposed \$1,456,000 in plant addition for this capital project in  
11 2006. DRA reviewed SJWC's detailed justification for this project and agrees with  
12 the company on the need as the existing 30-inch steel main was installed in the  
13 early 1950s and has a history of numerous leaks and failures in recent years.  
14 However, DRA disagrees with SJWC on the estimate for this project in its  
15 entirety. As described in Paragraph 11 above for Project 1201, the removal cost of  
16 this existing main has already been reflected in that project. Therefore DRA  
17 recommends that the proposed plant addition of \$1,456,000 for this project be  
18 disallowed.

19 **14) Project 28 – Renew all service lines, 2" and under**  
20

21 SJWC proposed \$2,496,000 in plant addition for this capital project in  
22 2006. DRA reviewed SJWC's detailed justification for this project and agrees with  
23 the company on the need to replace old, leaking service lines on existing mains as  
24 well as when new mains are installed. However, DRA disagrees with SJWC on the  
25 estimate for this project. In its response to DRA's data request, SJWC indicated  
26 that the estimate was based on a historic trend of actual costs since 2000. DRA  
27 found that the actual costs were less than the budgeted amounts in some years and

1 more than the budgeted amounts in other years. DRA believed that taking an  
2 average of actual costs in past years (except 2005 where the actual cost was out of  
3 range) would be more reasonable to forecast future costs. DRA calculated the  
4 average of the actual costs from 2000 to 2004 to be \$2,000,000. Therefore DRA  
5 recommends that the estimate for this project be adjusted from \$2,496,000 to  
6 \$2,000,000.

7 **15) Project 265 – Install 4 hydrants, various locations**  
8

9 SJWC proposed \$45,400 in plant addition for this capital project in 2006.  
10 DRA reviewed SJWC's detailed justification for this project and agrees with the  
11 company on the need to install these hydrants as requested by the Santa Clara  
12 County Fire Department. However, DRA disagrees with SJWC on the estimate for  
13 this project. In its review of other similar hydrant projects in 2006 such as Projects  
14 86 and 87, DRA found that the unit cost of a typical hydrant was around \$5,400  
15 but the unit cost of each hydrant in this project was over \$11,000 which is twice as  
16 much. SJWC did not provide any support information for the high unit cost in this  
17 project. DRA believes that the other \$5,400 unit cost would be more reasonable.  
18 Therefore DRA recommends that the estimate for this project be adjusted from  
19 \$45,400 to \$21,600.

20 **16) Project 1371 – Replace five server computers**  
21

22 SJWC proposed \$57,200 in plant addition for this capital project in 2006.  
23 DRA reviewed SJWC's detailed justification for this project and agrees with the  
24 company on the need to replace these server computers since they are already five  
25 years old. However, DRA disagrees with SJWC on the estimate for this project. In  
26 its review of original costs of these five server computers, DRA found that the  
27 total cost was around \$27,000. SJWC did not provide any detailed cost breakdown

1 for the high total cost in this project. DRA believes that computer costs have not  
2 gone up much in the past few years so the original total cost adjusted for a 10%  
3 increase would be more reasonable. Therefore DRA recommends that the estimate  
4 for this project be adjusted from \$57,200 to \$30,000.

5  
6 **17) Project 1373 – Replace fifty personal computers**  
7

8 SJWC proposed \$171,600 in plant addition for this capital project in 2006.  
9 DRA reviewed SJWC's detailed justification for this project and agrees with the  
10 need to replace the existing personal computers since they were purchased  
11 between 1995 and 2000. However, DRA disagrees with SJWC on the estimate for  
12 this project. In its review of a detailed cost breakdown provided by SJWC, DRA  
13 found the unit costs of a standard laptop at \$3,000 and a hardened laptop at \$6,000  
14 to be excessive. DRA conducted a check of laptop prices on the internet and found  
15 that a more reasonable price for a standard laptop would be \$1,500 and that for a  
16 hardened laptop would be \$4,000. With these unit prices, DRA calculated the total  
17 estimate for this project to be \$105,000. Therefore DRA recommends that the  
18 estimate for this project be adjusted from \$171,600 to \$105,000.

19  
20 **18) Project 1377 – Replace twelve network switches**  
21

22 SJWC proposed \$275,600 in plant addition for this capital project in 2006.  
23 DRA reviewed SJWC's detailed justification for this project and agrees with the  
24 company on the need to replace the existing network switches since they were  
25 purchased in 2000. However, DRA disagrees with SJWC on the estimate for this  
26 project. In its response to DRA's data request, SJWC provided two separate sheets

1 of vendor quotes both dated July 8, 2005 showing a total cost of \$192,000 only  
2 which reflected some discounts to SJWC. DRA considers the vendor quote to be  
3 more reasonable than the proposed amount by SJWC. Therefore DRA  
4 recommends that the estimate for this project be adjusted from \$275,600 to  
5 \$192,000.

6  
7 **19) Project 3286 – Replace fuel managing system**  
8

9 SJWC proposed \$93,600 in plant addition for this capital project in 2006.  
10 DRA reviewed SJWC's detailed justification for this project and agrees with the  
11 company on the need to replace the existing system since it has experienced a high  
12 rate of failures and technical support is no longer available from the manufacturer.  
13 However, DRA disagrees with SJWC on the estimate for this project. In its  
14 response to DRA's data request, SJWC provided two separate sheets of vendor  
15 quotes both dated March 13, 2006 showing a total cost of \$78,750 only. DRA  
16 considers the vendor quote to be more reasonable than the proposed amount by  
17 SJWC. Therefore DRA recommends that the estimate for this project be adjusted  
18 from \$93,600 to \$78,750.

19  
20 **20) Project 181 – Replace nineteen vehicles**  
21

22 SJWC proposed \$699,400 in plant addition for this capital project in 2006.  
23 DRA reviewed SJWC's detailed justification for this project and agrees with the  
24 need to replace some of the vehicles but not the others. In its response to DRA's  
25 data request, SJWC provided the age and mileage of each existing vehicle. DRA  
26 compared the data to the policy of vehicle replacement at the Commission which

1 states that a vehicle is eligible for replacement when either the vehicle is 8 years  
2 old or the mileage reaches 120,000 miles. DRA found that out of the nineteen  
3 proposed vehicles, only nine vehicles are eligible for replacement. DRA believed  
4 that the remaining vehicles should be deferred to 2007 for replacement when they  
5 become 8 years old or reach 120,000 miles. Based on this finding, DRA calculated  
6 the total estimate for eligible vehicles to be \$339,000. Therefore DRA  
7 recommends that the estimate for this project be adjusted from \$699,400 to  
8 \$339,000.

9                   **21) Project 3175 – Landscaping at various locations**

10  
11               SJWC proposed \$60,600 in plant addition for this capital project in 2006.  
12 DRA reviewed SJWC's detailed justification for this project and agrees with the  
13 company on the need to provide its facilities with aesthetic appeal and better blend  
14 with the surrounding communities. In its response to DRA's data request, SJWC  
15 listed all the locations and the cost at each location. DRA found that most of the  
16 costs are in the range of several thousand dollars with the exception at the Cox  
17 Avenue Station where the cost is over \$20,000. SJWC did not provide any support  
18 information as to why this location needs such a high cost landscaping. DRA  
19 believed that it should be adjusted to \$10,000 to be close to the second highest cost  
20 at the Fleming Avenue Station (\$9,080). Therefore DRA recommends that the  
21 estimate for this project be adjusted from \$60,600 to \$50,000.

22  
23                   **22) Project 3278 – New bulk material storage**

24  
25               SJWC proposed \$468,000 in plant addition for this capital project in 2006.  
26 DRA reviewed SJWC's detailed justification for this project and agrees with the

1 company on the need to replace the existing Campbell Corporate Yard Facility  
2 that has been sold in 2005. However, DRA did not see a firm contractor bid or  
3 quote to support the estimate in SJWC's response to DRA's data request. SJWC  
4 just indicated that the estimate was based on a similar facility built in 2003 at its  
5 Breeding Station without giving any detailed cost breakdown. DRA considers the  
6 final cost of this project to be uncertain at this time based on the above. Therefore  
7 DRA recommends that SJWC recover the cost of this capital project via an advice  
8 letter capped at the amount of \$468,000 when the project is completed.

9

### 10 **23) Project 3297 – Purchase excavation equipment**

11

12 SJWC proposed \$312,000 in plant addition for this capital project in 2006.  
13 DRA reviewed SJWC's detailed justification for this project and agrees with the  
14 need for SJWC to purchase its own excavation equipment. DRA found this project  
15 to be cost effective since it has a relatively short payback of five years as SJWC  
16 indicated that the annual operational savings would be \$38,372. However, DRA  
17 did not see a firm contractor bid or quote to support the estimates for the back-hoe  
18 loader at \$100,990 and the dump truck at \$145,000 in SJWC's response to DRA's  
19 data request. DRA considers the final cost of this project to be uncertain at this  
20 time based on the above. Therefore DRA recommends that SJWC recover the cost  
21 of this capital project via an advice letter capped at the amount of \$312,000 when  
22 the project is completed.

23



Table 8-B

## Recommended Plant Addition Adjustments for 2007

| Item No. | Project No. | Description  | SJWC        | DRA           |
|----------|-------------|--|-------------|---------------|
| 24       | 1301        | Install flowmeters at SCVWD/SJWC turnouts. Phase 2 of 3 phases.  | \$116,800   | \$108,000     |
| 25       | 2917        | Replace 2 wells which have deteriorated as identified in SJWCs 2005 Well and Groundwater Study.  | \$2,379,500 | Advice Letter |
| 26       | 185         | Replace Greenridge Tank #1 and stabilize hillside.   | \$1,352,000 | Advice Letter |
| 27       | 3077        | Replace damaged columns and roof of reservoir.   | \$540,800   | \$357,000     |
| 28       | 3088        | Replace old 300K gal steel tank with new 1 million gal steel tank, including inlet/outlet pipes and altitude valve.  | \$1,693,700 | Advice Letter |
| 29       | 3094        | Replace MCC at 3-Mile station.   | \$1,514,200 | \$1,120,000   |
| 30       | 3107        | Replace MCC at Buena Vista Station.  | \$973,400   | \$900,000     |
| 31       | 3295        | Replace MCC at Cottage Station   | \$454,300   | \$366,000     |
| 32       | 1064        | Replace 18" WS with 2,650' of 18" DICL Pipe on Seven Mile Res thru R/W to Burton Rd. (1950)  | \$1,034,800 | Defer to 2009 |
| 33       | 1200        | Replace 22" WS with 3,025' of 30" Pipe for Hooker raw water transmission from intake downstream.   | \$2,061,500 | Advice Letter |
| 34       | 2956        | Replace 16" CI with 3,060' of 16" DICL Pipe on The Alameda from 150' South of Shasta Ave to White St. (1914)   | \$1,214,700 | Advice Letter |
| 35       | 2975        | Replace 36" SI with 2,430' of 36" DICL Pipe on College Dr. from Moorpark Ave. to Southwest Exprwy. (1941)  | \$1,958,700 | Defer to 2009 |
| 36       | 3008        | Replace 4" CI with 300' of 12" DICL Pipe on W. Virginia St. between 4th St. & 5th St. (1926)   | \$552,700   | Advice Letter |
| 37       | 3011        | Replace 6" CI with 1,250' of 12" DICL Pipe on First St. from W. San Carlos St. to Williams St. (1885)  | \$611,100   | Advice Letter |
| 38       | 28          | 2" & under. To renew all services for main replacements, emergency service renewal where repair is difficult and service relocation in conjunction with City, County and State projects. | \$2,812,200 | \$2,000,000   |
| 39       | 1371        | Purchase four (4) Server computers. Replacing Symposium, IDVR, Saratoga RAS and GIS servers.   | \$48,700    | \$35,000      |
| 40       | 1376        | SCADA system is at the end of its useful life. (Year 2 of a 3 Year program).   | \$540,800   | Advice Letter |
| 41       | 3111        | Purchase and install AMR drive-by system to read Cycle 42 (monthly) meters. (Phase 1 of 2)   | \$832,800   | Advice Letter |
| 42       | 3238        | Purchase eighteen (18) Laptop computers and software for crews' field data entry.  | \$199,400   | \$175,000     |
| 43       | 181         | Purchase of replacement vehicles   | \$729,600   | \$520,800     |
| 44       | 2918        | Construct new 6000 sf records storage facility.  | \$897,700   | Advice Letter |

1                   **24) Project 1301 – Install flowmeters at SCVWD turnout**  
2

3                   SJWC proposed \$116,800 in plant addition for this capital project in 2007.  
4                   DRA reviewed SJWC's detailed justification for this project and agrees with the  
5                   company on the need as a means to validate the accuracy of billing for purchased  
6                   water. However, DRA disagrees with SJWC on the estimate for this project. In its  
7                   response to DRA's data request, SJWC attached a detailed cost breakdown which  
8                   showed a total estimate of \$108,000 including company labor, contingency and  
9                   overhead. DRA considers this amount to be more reasonable than the proposed  
10                  amount since it has all the details. Therefore DRA recommends that the cost for  
11                  this project be adjusted from \$116,800 to \$108,000.  
12

13                   **25) Project 2917 – Replace two wells per study**  
14

15                  SJWC proposed \$2,379,500 in plant addition for this capital project in  
16                  2007. DRA reviewed SJWC's detailed justification for this project based on a  
17                  2005 well and groundwater study and agrees with the need in general. However,  
18                  DRA did not see a firm contractor bid or quote to support the estimate in SJWC's  
19                  response to DRA's data request. SJWC indicated that new information from an  
20                  on-going consultant study may change the selection of locations and the estimate  
21                  was based on a similar well project completed in 1996 and then inflated it to 2007  
22                  dollars at 4% per year. In a presentation to DRA during the field trip in March  
23                  2006, SJWC indicated that they would also explore the feasibility of well  
24                  rehabilitation versus well replacement as a well rehabilitation cost would be  
25                  substantially less than a well replacement cost. DRA considers the final cost of  
26                  this project to be uncertain at this time based on the above. Therefore DRA  
27                  recommends that SJWC recover the cost of this capital project via an advice letter  
28                  capped at the amount of \$2,379,500 when the project is completed.

1                   **26) Project 185 – Replace Tank #1 at Greenridge Terrace**  
2

3                   SJWC proposed \$1,352,000 in plant addition for this capital project in  
4 2007. DRA reviewed SJWC's detailed justification for this project and agrees with  
5 the need to replace the existing tank due to its age and condition and to stabilize  
6 the steep hillside which is eroding. In its response to DRA's data request, SJWC  
7 provided a detailed in-house cost breakdown dated July 15, 2005 which showed a  
8 total estimate of \$1,311,000 including company labor, contingency and overhead.  
9 SJWC also indicated that the solution to stabilize the hillside would be either the  
10 construction of a tie-back wall or to flatten the existing near vertical slope by  
11 grading onto private property. In the absence of firm contractor bids or quotes,  
12 DRA considers the final cost of this project to be uncertain at this time based on  
13 the above. Therefore DRA recommends that SJWC recover the cost of this capital  
14 project via an advice letter capped at the amount of \$1,311,000 when the project is  
15 completed.  
16

17                   **27) Project 3077 – Replace reservoir roof and columns**  
18

19                   SJWC proposed \$540,800 in plant addition for this capital project in 2007.  
20 DRA reviewed SJWC's detailed justification for this project and agrees with the  
21 need as a means to maintain the structural integrity of the reservoir. However,  
22 DRA disagrees with SJWC on the estimate for this project. In its response to  
23 DRA's data request, SJWC submitted two contractor proposals totaling \$270,000  
24 only for the roof and column work. Adding company labor and permit fee at  
25 \$28,000 as shown by SJWC on a detailed cost breakdown and the standard  
26 contingency and overhead, DRA calculated that a more reasonable estimate for  
27 this project should be \$357,000. Therefore DRA recommends that the cost for this  
28 project be adjusted from \$540,800 to \$357,000.  
29

1                   **28) Project 3088 – Replace tank at Alum Rock Station**  
2

3                   SJWC proposed \$1,693,700 in plant addition for this capital project in  
4 2007. DRA reviewed SJWC's detailed justification for this project and agrees with  
5 the need to replace the existing tank as it is deteriorated and beyond repair. In its  
6 response to DRA's data request, SJWC provided a detailed in-house cost  
7 breakdown dated September 5, 2005 which showed a total estimate of \$1,565,000  
8 including 15% contingency. DRA considers the 15% contingency to be excessive  
9 as a tank project such as this should not be complex and a 10% contingency would  
10 be more reasonable. In the absence of firm contractor bids or quotes for the tank  
11 itself estimated at \$1,373,000, DRA considers the final cost of this project to be  
12 uncertain at this time based on the above. Therefore DRA recommends that SJWC  
13 recover the cost of this capital project via an advice letter capped at the amount of  
14 \$1,510,000 which includes a 10% contingency when the project is completed.  
15

16                   **29) Project 3094 – Replace Motor Control Center, 3-mile Station**  
17

18                   SJWC proposed \$1,514,200 in plant addition for this capital project in  
19 2007. DRA reviewed SJWC's detailed justification for this project and agrees with  
20 the need as the existing motor control center is between 50 and 60 years of age and  
21 replacement parts are no longer available nor supported by the original  
22 manufacturer. However, DRA disagrees with SJWC on the estimate for this  
23 project. In a response to DRA's data request, SJWC attached a firm quote from an  
24 electrical contractor which showed a total cost of \$780,000. Adding a support fee  
25 of \$80,000 for permits and company labor, \$80,000 for PG&E fee and standard  
26 contingency and overhead to the contractor's cost, DRA calculated that a more  
27 reasonable estimate for this project should be \$1,120,000. Therefore DRA

1 recommends that the cost for this project be adjusted from \$1,514,200 to  
2 \$1,120,000.

3  
4 **30) Project 3107 – Replace Motor Control Center, Buena Station**

5  
6 SJWC proposed \$973,400 in plant addition for this capital project in 2007.  
7 DRA reviewed SJWC's detailed justification for this project and agrees with the  
8 need as the existing motor control center is between 50 and 60 years of age and  
9 replacement parts are no longer available nor supported by the original  
10 manufacturer. However, DRA disagrees with SJWC on the estimate for this  
11 project. In a response to DRA's data request, SJWC attached a firm quote from an  
12 electrical contractor which showed a total cost of \$671,000. Adding a support fee  
13 of \$40,000 for permits and company labor, \$40,000 for PG&E fee and standard  
14 contingency and overhead to the contractor's cost, DRA calculated that a more  
15 reasonable estimate for this project should be \$900,000. Therefore DRA  
16 recommends that the cost for this project be adjusted from \$973,400 to \$900,000.

17  
18 **31) Project 3295 – Replace Motor Control Center, Cottage Station**

19  
20 SJWC proposed \$454,300 in plant addition for this capital project in 2007.  
21 DRA reviewed SJWC's detailed justification for this project and agrees with the  
22 need as the existing motor control center is between 50 and 60 years of age and  
23 replacement parts are no longer available nor supported by the original  
24 manufacturer. However, DRA disagrees with SJWC on the estimate for this  
25 project. In a response to DRA's data request, SJWC attached a firm quote from an  
26 electrical contractor which showed a total cost of \$258,000. Adding a support fee  
27 of \$50,000 for permits and company labor, standard contingency and overhead to  
28 the contractor's cost, DRA calculated that a more reasonable estimate for this

1 project should be \$366,000. Therefore DRA recommends that the cost for this  
2 project be adjusted from \$454,300 to \$366,000.

3  
4 **32) Project 1064 – Replace main on Burton road**  
5

6 SJWC proposed \$1,034,800 in plant addition for this capital project in  
7 2007. DRA reviewed SJWC's detailed justification for this project and disagrees  
8 with the company on its need in this general rate case for the following reasons.  
9 First, DRA noted that for 2006, SJWC has proposed a total of forty three main  
10 replacement projects with a total budget of about \$18,000,000. For 2007, SJWC  
11 has proposed a total of fifty three main replacement projects with a total budget of  
12 about \$21,000,000. The average annual main replacement budget in 2003, 2004  
13 and 2005 has been about \$14,000,000. Second, in a response to DRA's data  
14 request, SJWC submitted a list showing the relative priority of each proposed  
15 main replacement in 2007 and DRA noted that this project has a very low priority  
16 due to the fact that the existing main has not experienced any leaks so far in its  
17 history. DRA believes that there is no urgency to replace this main which has a  
18 substantial cost in this rate case. Therefore DRA recommends that this project be  
19 deferred to the next general rate case for replacement.

20  
21 **33) Project 1200 – Replace main for Hooker Intake**  
22

23 SJWC proposed \$2,061,500 in plant addition for this capital project in  
24 2007. DRA reviewed SJWC's detailed justification for this project and agrees with  
25 the company on the need to replace this main as it has experienced numerous  
26 leaks. However, in the detailed narrative for this project, SJWC did not explain

1 how the proposed estimate was derived even though this main replacement  
2 involves substantial cost. SJWC just showed the estimate as a lump sum without  
3 any further breakdown. In the absence of firm contractor bids or quotes, DRA  
4 considers the final cost of this project to be uncertain at this time based on the  
5 above. Therefore DRA recommends that SJWC recover the cost of this capital  
6 project via an advice letter capped at the amount of \$2,061,500 when the project is  
7 completed.

8  
9 **34) Project 2956 – Replace main on The Alameda**

10  
11 SJWC proposed \$1,214,700 in plant addition for this capital project in  
12 2007. DRA reviewed SJWC's detailed justification for this project and agrees with  
13 the company on the need to replace this main as it has experienced numerous  
14 leaks. However, in the detailed narrative for this project, SJWC did not explain  
15 how the proposed estimate was derived even though this main replacement  
16 involves a substantial cost. SJWC just showed the estimate as a lump sum without  
17 any further breakdown. In the absence of firm contractor bids or quotes, DRA  
18 considers the final cost of this project to be uncertain at this time based on the  
19 above. Therefore DRA recommends that SJWC recover the cost of this capital  
20 project via an advice letter capped at the amount of \$1,214,700 when the project is  
21 completed.

22  
23 **35) Project 2975 – Replace main on College Drive**

24  
25 SJWC proposed \$1,958,700 in plant addition for this capital project in  
26 2007. DRA reviewed SJWC's detailed justification for this project and disagrees  
27 with the company on its need in this general rate case for the following reasons.

1 First, DRA noted that for 2006, SJWC has proposed a total of forty three main  
2 replacement projects with a total budget of about \$18,000,000. For 2007, SJWC  
3 has proposed a total of fifty three main replacement projects with a total budget of  
4 about \$21,000,000. The average annual main replacement budget in 2003, 2004  
5 and 2005 has been about \$14,000,000. Second, in a response to DRA's data  
6 request, SJWC submitted a list showing the relative priority of each proposed  
7 main replacement in 2007 and DRA noted that this project has a very low priority  
8 due to the fact that the existing main has not experienced any leaks so far in its  
9 history. DRA believes that there is no urgency to replace this main which has a  
10 substantial cost in this rate case. Therefore DRA recommends that this project be  
11 deferred to the next general rate case for replacement.

12  
13 **36) Project 3008 – Replace main on Virginia Street**  
14

15 SJWC proposed \$552,700 in plant addition for this capital project in 2007.  
16 DRA reviewed SJWC's detailed justification for this project and agrees with the  
17 company on the need to replace this main as it has experienced numerous leaks.  
18 However, DRA noted that the unit cost for this 12-inch main replacement is about  
19 \$1,800 per linear foot. Other 12-inch main replacement projects in 2007 have a  
20 unit cost of about \$300 per linear foot. SJWC did not explain why this particular  
21 main would have to cost so much more than other similar sized mains in the same  
22 year. In the absence of firm contractor bids or quotes, DRA considers the final cost  
23 of this project to be uncertain at this time based on the above. Therefore DRA  
24 recommends that SJWC recover the cost of this capital project via an advice letter  
25 capped at the amount of \$552,700 when the project is completed.



1                   **37) Project 3011 – Replace main on First Street**

2

3                   SJWC proposed \$611,100 in plant addition for this capital project in 2007.

4                   DRA reviewed SJWC's detailed justification for this project and agrees with the

5                   company on the need to replace this main as it has experienced numerous leaks.

6                   However, DRA noted that the unit cost for this 12-inch main replacement is about

7                   \$500 per linear foot. Other 12-inch main replacement projects in 2007 have a unit

8                   cost of about \$300 per linear foot. SJWC did not explain why this particular main

9                   would have to cost so much more than other similar sized mains in the same year.

10                  In the absence of firm contractor bids or quotes, DRA considers the final cost of

11                  this project to be uncertain at this time based on the above. Therefore DRA

12                  recommends that SJWC recover the cost of this capital project via an advice letter

13                  capped at the amount of \$611,100 when the project is completed.

14

15                   **38) Project 28 – Renew all service lines, 2" and under**

16

17                  SJWC proposed \$2,812,200 in plant addition for this capital project in

18                  2007. DRA reviewed SJWC's detailed justification for this project and agrees with

19                  the need to replace old, leaking service lines on existing mains as well as when

20                  new mains are installed. However, DRA disagrees with SJWC on the estimate for

21                  this project. In its response to DRA's data request, SJWC indicated that the

22                  estimate is based on a historic trend of actual costs since 2000. DRA found that the

23                  actual costs were less than the budgeted amounts in some years and more than the

24                  budgeted amounts in other years. DRA believes that taking an average of actual

25                  costs in past years (except 2005 where the actual cost was out of range) would be

26                  more reasonable to forecast future costs. DRA calculated the average of actual

1 costs from 2000 to 2004 to be \$2,000,000. Therefore DRA recommends that the  
2 estimate for this project be adjusted from \$2,812,000 to \$2,000,000.

3

4 **39) Project 1371 – Purchase four server computers**

5

6 SJWC proposed \$48,700 in plant addition for this capital project in 2007.  
7 DRA reviewed SJWC's detailed justification for this project and agrees with the  
8 need to replace these server computers since they would be five years old by 2007.  
9 However, DRA disagrees with SJWC on the estimate for this project. In its review  
10 of original costs of these four server computers, DRA found that the total cost was  
11 around \$31,000. SJWC did not provide any detailed cost breakdown for the  
12 proposed estimate in this project. DRA believes that computer costs have not gone  
13 up much in the past few years so the original total cost adjusted for a modest 10%  
14 increase would be more reasonable. Therefore DRA recommends that the estimate  
15 for this project be adjusted from \$48,700 to \$35,000.

16

17 **40) Project 1376 – Replace SCADA system**

18

19 SJWC proposed \$540,800 in plant addition for this capital project in 2007.  
20 DRA reviewed SJWC's detailed justification for this project and agrees with the  
21 need to replace the SCADA system since the current system was originally  
22 installed in 1992 and would be at the end of its useful life by 2007. In the detailed  
23 narrative on this project, SJWC indicated that this project represents Phase II of a  
24 three phase program and involves a feasibility study to identify needs and the  
25 design of the system architecture. SJWC just showed the anticipated cost for Phase  
26 II as \$540,800 without any supporting documentation. In the absence of firm

1 contractor bids or quotes, DRA considers the final cost of this project to be  
2 uncertain at this time based on the above. Therefore DRA recommends that SJWC  
3 recover the cost of this capital project via an advice letter capped at the amount of  
4 \$540,800 when the final phase is completed in 2008.

5  
6 **41) Project 3111 – Install automatic meter reading system**  
7

8 SJWC proposed \$832,800 in plant addition for this capital project in 2007.  
9 DRA reviewed SJWC's detailed justification for this project and agrees with the  
10 company on the need to perform the meter reading task more efficiently for its  
11 largest customers. DRA found this project to be cost effective since SJWC  
12 indicated that the project has a relatively short payback period of less than six  
13 years and that one meter reading position would be eliminated in 2009. However,  
14 DRA did not see a firm contractor bid or quote to support the proposed estimate in  
15 SJWC's response to DRA's data request. SJWC indicated that this project  
16 represents Phase I of a two phase program and that the prices for the proposed  
17 system will probably decrease some by 2007 to 2008. DRA considers the final  
18 cost of this project to be uncertain at this time based on the above. Therefore DRA  
19 recommends that SJWC recover the cost of this capital project via an advice letter  
20 capped at the amount of \$832,800 when the final phase is completed in 2008.

21  
22 **42) Project 3238 – Purchase eighteen laptop computers**  
23

24 SJWC proposed \$199,400 in plant addition for this capital project in 2007.  
25 DRA reviewed SJWC's detailed justification for this project and agrees with the  
26 company on the need to enable the crew to do their work more efficiently in the

1 field. However, DRA disagrees with SJWC on the estimate for this project. In its  
2 review of a detailed cost breakdown provided by SJWC, DRA found the unit cost  
3 of a hardened laptop at \$6,000 to be excessive. DRA conducted a check of laptop  
4 prices on the internet and found that a more reasonable price for a hardened laptop  
5 would be \$4,000. With the lower unit price, DRA calculated that the total estimate  
6 for this project would be \$175,000. Therefore DRA recommends that the estimate  
7 for this project be adjusted from \$199,400 to \$175,000.

8

#### 9 **43) Project 181 – Purchase of replacement vehicles**

10

11 SJWC proposed \$729,600 in plant addition for this capital project in 2007.  
12 DRA reviewed SJWC's detailed justification for this project and agrees with the  
13 need to replace some of the vehicles but not the others. In its response to DRA's  
14 data request, SJWC provided the age and mileage of each existing vehicle. DRA  
15 compared the data to the policy of vehicle replacement at the Commission which  
16 states that a vehicle is eligible for replacement when either the vehicle is 8 years  
17 old or the mileage reaches 120,000 miles. DRA found that out of the twenty one  
18 proposed vehicles, only four vehicles are eligible for replacement. DRA believed  
19 that the remaining vehicles should be deferred to 2008 for replacement when they  
20 become 8 years old or reach 120,000 miles. Based on this finding, DRA calculated  
21 the total estimate for eligible vehicles to be \$520,800 including those vehicles  
22 deferred from 2006. Therefore DRA recommends that the estimate for this project  
23 be adjusted from \$729,600 to \$520,800.

24

#### 25 **44) Project 2918 – Construct new record storage facility**

26

1 SJWC proposed \$897,700 in plant addition for this capital project in 2007.  
2 DRA reviewed SJWC's detailed justification for this project and agrees with the  
3 company on the need to replace the existing storage building that has become too  
4 small to accommodate all the records of the company over its 140 years of history.  
5 However, DRA did not see a firm contractor bid or quote to support the estimate  
6 in SJWC's response to DRA's data request. SJWC indicated that there are no  
7 design plans for the new facility at this time. In a brief cost breakdown submitted  
8 to DRA, the company listed planning and permit fees at \$150,000 and a new  
9 building cost at \$540,000 plus other minor support costs for a total estimate of  
10 \$865,000 without further elaboration. DRA considers the final cost of this project  
11 to be uncertain at this time based on the above. Therefore DRA recommends that  
12 SJWC recover the cost of this capital project via an advice letter capped at the  
13 amount of \$865,000 when the project is completed.

14

Table 8-C

## Recommended Plant Addition Adjustments for 2008

| Item No. | Project No. | Description  | SJWC        | DRA           |
|----------|-------------|--|-------------|---------------|
| 45       | 1301        | Install Nusonics flowmeters at SCVWD/SJWC turnouts. Phase 3 of 3 phases.   | \$144,000   | \$128,000     |
| 46       | 2917        | Replace 2 wells which have deteriorated as identified in SJWCs 2005 Well and Groundwater Study.  | \$2,474,700 | Advice Letter |
| 47       | 3293        | Furnish & install new hypochlorite system at Home Street Station   | \$618,700   | \$550,000     |
| 48       | 3087        | Replace 1MG Steel Water Tank at Saratoga Hills Station, Tank #2.   | \$1,237,400 | Advice Letter |
| 49       | 2926        | Motor Control Center (MCC) at Williams Station #1  | \$983,200   | \$874,000     |
| 50       | 3093        | Replace MCC at 17th St.  | \$942,600   | \$868,000     |
| 51       | 3095        | Replace MCC at Willow Glen Station.  | \$596,200   | \$530,000     |
| 52       | 1099        | Replace 4" CI with 2,800' of 12" DICL Pipe on Loma Alta from Panighetti Pl. R/W to Cypress Way. (1896)   | \$1,022,700 | Advice Letter |
| 53       | 1200        | Replace 22" WS with 3,025' of 30" Pipe for Hooker raw water transmission from Los Gatos Creek upstream. (1953 )  | \$2,041,600 | Advice Letter |
| 54       | 2976        | Replace 36" SI with 3,440' of 36" DICL Pipe on Southwest Exprwy from Stokes St. to La Barbera Dr. (1941)   | \$2,470,900 | Defer to 2009 |
| 55       | 3005        | Replace 16" CI with 400' of 30" DICL Pipe on W. Santa Clara St. between Almaden Blvd & Notre Dame. (1886)  | \$574,800   | Advice Letter |
| 56       | 3156        | Replace 25 1/4" WSCL with 1,800' of 24" DICL Pipe on Saratoga Ave between Dagmar Dr. & Scotland Dr. (1950)   | \$1,176,600 | Advice Letter |
| 57       | 3191        | Replace 4" CI with 720' of 6" DICL Pipe on San Fernando St. from S. 24th St. to 150' North of S. 30th St. (1926)   | \$373,500   | Advice Letter |
| 58       | 3221        | Replace 12" SI with 300' of 20" DICL Pipe on Laurel Ave. from Wadsworth Ave. to Wissahickon Ave. (1925)  | \$341,100   | Advice Letter |
| 59       | 28          | 2" & under. To renew all services for main replacements, emergency service renewal where repair is difficult and service relocation in conjunction with City, County and State projects. | \$3,149,600 | \$2,000,000   |
| 60       | 527         | Replace Customer Information System (CIS). Product is obsolete.(Phase 1 of 2)  | \$1,771,400 | Defer to 2009 |
| 61       | 1376        | SCADA master control system replacement. Current Alpha-based SCADA system is at the end of its useful life. (Year 3 of a 3 Year program). (Operations)                                   | \$1,124,900 | Advice Letter |
| 62       | 3111        | Purchase and install AMR drive-by system to read Cycle 42 (monthly) meters. (Phase 2 of 2)   | \$225,000   | Advice Letter |
| 63       | 3239        | Purchase tablet computers to eliminate Field Service data entry and enable computer-based dispatch.  | \$126,400   | \$92,000      |
| 64       | 181         | Purchase of Replacement Vehicles   | \$882,400   | \$726,000     |

1                   **45) Project 1301 – Install flowmeters at SCVWD turnout**  
2

3                   SJWC proposed \$144,000 in plant addition for this capital project in 2008.  
4                   DRA reviewed SJWC's detailed justification for this project and agrees with the  
5                   company on its need as a means to validate the accuracy of billing for purchased  
6                   water. However, DRA disagrees with SJWC on the estimate for this project. In a  
7                   response to DRA's data request, SJWC attached a detailed cost breakdown which  
8                   showed a total estimate of \$128,000 including company labor, contingency and  
9                   overhead. DRA considers this amount to be more reasonable than the proposed  
10                  amount since it has all the details. Therefore DRA recommends that the cost for  
11                  this project be adjusted from \$144,000 to \$128,000.  
12

13                   **46) Project 2917 - Replace two wells per study**  
14

15                  SJWC proposed \$2,474,700 in plant addition for this capital project in  
16                  2008. DRA reviewed SJWC's detailed justification for this project based on a  
17                  2005 well and groundwater study and agrees with the company on its need in  
18                  general. However, DRA did not see a firm contractor bid or quote to support the  
19                  estimate in SJWC's response to DRA's data request. SJWC indicated that new  
20                  information from an on-going consultant study may change the selection of  
21                  locations and the estimate was based on a similar well project completed in 1996  
22                  and then inflated it to 2008 dollars at 4% per year. In a presentation to DRA  
23                  during the field trip in March 2006, SJWC indicated that they would also explore  
24                  the feasibility of well rehabilitation versus well replacement as a well  
25                  rehabilitation cost would be substantially less than a well replacement cost. DRA  
26                  considers the final cost of this project to be uncertain at this time based on the  
27                  above. Therefore DRA recommends that SJWC recover the cost of this capital  
28                  project via an advice letter capped at the amount of \$2,474,700 when the project is  
29                  completed.

1                   **47) Project 3293 – Install new hypochlorite system**  
2

3                   SJWC proposed \$618,700 in plant addition for this capital project in 2008.  
4                   DRA reviewed SJWC's detailed justification for this project and agrees with the  
5                   company on its need since additional water has to be provided to the so-called  
6                   Cambrian Zone. However, DRA disagrees with SJWC on the estimate for this  
7                   project. In a response to DRA's data request, SJWC attached a detailed cost  
8                   breakdown which showed a total estimate of \$550,000 including company labor,  
9                   contingency and overhead. DRA considers this amount to be more reasonable than  
10                  the proposed amount since it has all the details. Therefore DRA recommends that  
11                  the cost for this project be adjusted from \$618,700 to \$550,000.  
12

13                   **48) Project 3087 – Replace tank at Saratoga Station**  
14

15                  SJWC proposed \$1,237,400 in plant addition for this capital project in  
16                  2008. DRA reviewed SJWC's detailed justification for this project and agrees with  
17                  the need to replace the existing tank as it is deteriorated and beyond repair. In its  
18                  response to DRA's data request, SJWC provided a detailed in-house cost  
19                  breakdown dated July 14, 2005 showing a total estimate of \$1,237,000. SJWC  
20                  showed that the estimate for the tank construction with foundation was \$520,000  
21                  based on R. S. Means Construction Cost Data . However, SJWC did not provide  
22                  any support for other major cost components such as the estimate of re-piping at  
23                  \$138,000, slope repair at \$200,000 and consultant/inspection at \$115,000. In the  
24                  absence of firm contractor bids or quotes for the entire project, DRA considers the  
25                  final cost of this project to be uncertain at this time based on the above. Therefore  
26                  DRA recommends that SJWC recover the cost of this capital project via an advice  
27                  letter capped at the amount of \$1,237,000 when the project is completed.



1                   **49) Project 2926 – Replace Motor Control Center, Williams Station**

2  
3                   SJWC proposed \$983,200 in plant addition for this capital project in 2008.  
4                   DRA reviewed SJWC’s detailed justification for this project and agrees with the  
5                   company on its need since the existing motor control center is between 50 and 60  
6                   years of age and replacement parts are no longer available nor supported by the  
7                   original manufacturer. However, DRA disagrees with SJWC on the estimate for  
8                   this project. In a response to DRA’s data request, SJWC attached a detailed cost  
9                   breakdown which showed a total estimate of \$874,000 including company labor,  
10                  contingency and overhead. DRA considers this amount to be more reasonable than  
11                  the proposed amount since it has all the details. Therefore DRA recommends that  
12                  the cost for this project be adjusted from \$983,200 to \$874,000.  
13

14                   **50) Project 3093 – Replace Motor Control Center, 17th**  
15                   **Street Station**

16  
17                  SJWC proposed \$942,600 in plant addition for this capital project in 2008.  
18                  DRA reviewed SJWC’s detailed justification for this project and agrees with the  
19                  company on its need since the existing motor control center is between 50 and 60  
20                  years of age and replacement parts are no longer available nor supported by the  
21                  original manufacturer. However, DRA disagrees with SJWC on the estimate for  
22                  this project. In a response to DRA’s data request, SJWC attached a detailed cost  
23                  breakdown which showed a total estimate of \$868,000 including company labor,  
24                  contingency and overhead. DRA considers this amount to be more reasonable than  
25                  the proposed amount since it has all the details. Therefore DRA recommends that  
26                  the cost for this project be adjusted from \$942,600 to \$868,000.  
27  
28

1                   **51) Project 3095 – Replace Motor Control Center, Willow Station**

2  
3                   SJWC proposed \$596,200 in plant addition for this capital project in 2008.  
4                   DRA reviewed SJWC's detailed justification for this project and agrees with the  
5                   company on its need since the existing motor control center is between 50 and 60  
6                   years of age and replacement parts are no longer available nor supported by the  
7                   original manufacturer. However, DRA disagrees with SJWC on the estimate for  
8                   this project. In a response to DRA's data request, SJWC attached a detailed cost  
9                   breakdown which showed a total estimate of \$530,000 including company labor,  
10                  contingency and overhead. DRA considers this amount to be more reasonable than  
11                  the proposed amount since it has all the details. Therefore DRA recommends that  
12                  the cost for this project be adjusted from \$596,200 to \$530,000.

13  
14                   **52) Project 1099 – Replace main on Loma Alta Road**

15  
16                  SJWC proposed \$1,022,700 in plant addition for this capital project in  
17                  2008. DRA reviewed SJWC's detailed justification for this project and agrees with  
18                  the company on its need to replace this main as it has experienced numerous leaks.  
19                  However, DRA noted that the unit cost for this 12-inch main replacement is about  
20                  \$365 per linear foot. Other 12-inch main replacement projects in 2008 with similar  
21                  lengths have a unit cost well under \$300 per linear foot. SJWC did not explain  
22                  why this particular main would have to cost so much more than other similar sized  
23                  mains in the same year. In the absence of firm contractor bids or quotes, DRA  
24                  considers the final cost of this project to be uncertain at this time based on the  
25                  above. Therefore DRA recommends that SJWC recover the cost of this capital  
26                  project via an advice letter capped at the amount of \$1,022,700 when the project is  
27                  completed.

1                   **53) Project 1200 – Replace main for Hooker raw water**

2

3                   SJWC proposed \$2,041,600 in plant addition for this capital project in

4 2008. DRA reviewed SJWC's detailed justification for this project and agrees with

5 the company on its need to replace this main as it has experienced numerous leaks.

6 However, in the detailed narrative for this project, SJWC did not explain how the

7 proposed estimate was derived even though this main replacement involves a

8 substantial cost which is over two million dollars. SJWC just showed the estimate

9 as a lump sum without any further breakdown. In the absence of firm contractor

10 bids or quotes, DRA considers the final cost of this project to be uncertain at this

11 time based on the above. Therefore DRA recommends that SJWC recover the cost

12 of this capital project via an advice letter capped at the amount of \$2,041,600

13 when the project is completed.

14

15                   **54) Project 2976 – Replace main on Southwest Expressway**

16

17                   SJWC proposed \$2,470,900 in plant addition for this capital project in

18 2008. DRA reviewed SJWC's detailed justification for this project and disagrees

19 with the company on its need in this general rate case for the following reasons.

20 First, DRA noted that for 2006, SJWC has proposed a total of forty three main

21 replacement projects with a total budget of about \$18,000,000. For 2007, SJWC

22 has proposed a total of fifty three main replacement projects with a total budget of

23 about \$21,000,000. For 2008, SJWC has proposed a total of sixty two main

24 replacement projects with a total budget of about \$25,000,000. The average annual

25 main replacement budget in 2003, 2004 and 2005 has been about \$14,000,000.

26 Second, in a response to DRA's data request, SJWC submitted a list showing the

27 relative priority of each main replacement in 2008 and DRA noted that this project

1 has a very low priority due to the fact that the existing main has not experienced  
2 any leaks so far in its history. DRA believes that there is no urgency to replace this  
3 main which involves a substantial cost in 2008. Therefore DRA recommends that  
4 this project be deferred to the next general rate case for replacement.

5  
6 **55) Project 3005 – Replace main on Santa Clara Street**

7  
8 SJWC proposed \$574,800 in plant addition for this capital project in 2008.  
9 DRA reviewed SJWC's detailed justification for this project and agrees with the  
10 company on its need to replace this main since it has experienced numerous leaks.  
11 However, DRA noted that the unit cost for this 30-inch main replacement is about  
12 \$1,400 per linear foot. Other 30-inch main replacement projects in 2008 have a  
13 unit cost about \$675 per linear foot. SJWC did not explain why this particular  
14 main would have to cost so much more than other similar sized mains in the same  
15 year. In the absence of firm contractor bids or quotes, DRA considers the final cost  
16 of this project to be uncertain at this time based on the above. Therefore DRA  
17 recommends that SJWC recover the cost of this capital project via an advice letter  
18 capped at the amount of \$574,800 when the project is completed.

19  
20 **56) Project 3156 – Replace main on Saratoga Avenue**

21  
22 SJWC proposed \$1,176,600 in plant addition for this capital project in  
23 2008. DRA reviewed SJWC's detailed justification for this project and agrees with  
24 the company on its need to replace this main as it has experienced numerous leaks.  
25 However, DRA noted that the unit cost for this 24-inch main replacement is about  
26 \$650 per linear foot. Other 24-inch main replacement projects in 2008 have a unit

1 cost about \$500 per linear foot. SJWC did not explain why this particular main  
2 would have to cost so much more than other similar sized mains in the same year.  
3 In the absence of firm contractor bids or quotes, DRA considers the final cost of  
4 this project to be uncertain at this time based on the above. Therefore DRA  
5 recommends that SJWC recover the cost of this capital project via an advice letter  
6 capped at the amount of \$1,176,600 when the project is completed.

7  
8 **57) Project 3191 – Replace main on San Fernando Street**

9  
10 SJWC proposed \$373,500 in plant addition for this capital project in 2008.  
11 DRA reviewed SJWC's detailed justification for this project and agrees with the  
12 company on its need to replace this main as it has experienced numerous leaks.  
13 However, DRA noted that the unit cost for this 6-inch main replacement is about  
14 \$520 per linear foot. Other 6-inch main replacement projects in 2008 have a unit  
15 cost about \$250 per linear foot. SJWC did not explain why this particular main  
16 would have to cost so much more than other similar sized mains in the same year.  
17 In the absence of firm contractor bids or quotes, DRA considers the final cost of  
18 this project to be uncertain at this time based on the above. Therefore DRA  
19 recommends that SJWC recover the cost of this capital project via an advice letter  
20 capped at the amount of \$373,500 when the project is completed.

21  
22 **58) Project 3221 – Replace main on Laurel Avenue**

23  
24 SJWC proposed \$341,100 in plant addition for this capital project in 2008.  
25 DRA reviewed SJWC's detailed justification for this project and agrees with the  
26 company on its need to replace this main as it has experienced numerous leaks.  
27 However, DRA noted that the unit cost for this 20-inch main replacement is more

1 than \$1,100 per linear foot. Other 20-inch main replacement projects in 2006 have  
2 a unit cost about \$500 per linear foot. SJWC did not explain why this particular  
3 main would have to cost so much more than other similar sized mains in the same  
4 rate case. In the absence of firm contractor bids or quotes, DRA considers the final  
5 cost of this project to be uncertain at this time based on the above. Therefore DRA  
6 recommends that SJWC recover the cost of this capital project via an advice letter  
7 capped at the amount of \$341,100 when the project is completed.

8

9           **59) Project 28 – Renew all service lines, 2” and under**

10

11           SJWC proposed \$3,149,600 in plant addition for this capital project in  
12 2008. DRA reviewed SJWC’s detailed justification for this project and agrees with  
13 the company on the need to replace old, leaking service lines on existing mains as  
14 well as when new mains are installed. However, DRA disagrees with SJWC on the  
15 estimate for this project. In its response to DRA’s data request, SJWC indicated  
16 that the estimate is based on a historic trend of actual costs since 2000. DRA found  
17 that the actual costs were less than the budgeted amounts in some years and more  
18 than the budgeted amounts in other years. DRA believed that taking an average of  
19 actual costs in past years (except 2005 where the actual cost was out of range)  
20 would be more reasonable to forecast future costs. DRA calculated the average of  
21 actual costs from 2000 to 2004 to be \$2,000,000. Therefore DRA recommends  
22 that the estimate for this project be adjusted from \$3,149,600 to \$2,000,000.

23

24           **60) Project 527 – Replace Customer Information System**

25

1 SJWC proposed \$1,771,400 in plant addition for this capital project in  
2 2008. DRA reviewed SJWC's detailed justification for this project and agrees with  
3 the company on the need to replace the existing system as it will be fourteen years  
4 old by 2009 (at the end of its useful life) and the current vendor has a steady  
5 declining customer base. However, in the detailed narrative for this project, SJWC  
6 indicated that it has conducted discussions with four different prospective vendors  
7 but has not made a final decision on who to select. Also SJWC did not explain  
8 how the proposed estimate was derived even though this CIS system replacement  
9 involves a very substantial cost. The total estimate is approximately \$3,600,000  
10 with Phase 1 in 2008 at \$1,771,400 and Phase 2 in 2009 at \$1,828,600. SJWC just  
11 showed the two estimates as lump sums without any further cost breakdown. In  
12 the absence of firm contractor bids or quotes at this time and since the new system  
13 will not become used and useful until 2009, DRA believes that no credit should be  
14 given to plant addition in 2008. Therefore DRA recommends that this capital  
15 project be deferred to the next general rate case when the final phase of the project  
16 is completed.

17 **61) Project 1376 – Replace SCADA control system**  
18

19 SJWC proposed \$1,124,900 in plant addition for this capital project in  
20 2008. DRA reviewed SJWC's detailed justification for this project and agrees with  
21 the need to replace the SCADA system since the current system was originally  
22 installed in 1992 and would be at the end of its useful life by 2008. In the detailed  
23 narrative on this project, SJWC indicated that this project represents Phase III of a  
24 three phase program and involves the actual implementation of the new SCADA  
25 system. However, SJWC showed the anticipated cost for Phase III as \$584,100  
26 without any supporting documentation. In the absence of firm contractor bids or  
27 quotes, DRA considers the final total cost of this project to be uncertain at this  
28 time based on the above. Therefore DRA recommends that SJWC recover the cost

1 of this capital project via a combined advice letter capped at the amount of  
2 \$1,124,900 (\$540,800 for Phase II in 2007 and \$584,100 for Phase III in 2008)  
3 when the project is completed.  
4

5 **62) Project 3111 – Install automatic meter reading system**  
6

7 SJWC proposed \$225,000 in plant addition for this capital project in 2008.  
8 DRA reviewed SJWC's detailed justification for this project and agrees with the  
9 company on the need to perform the meter reading task more efficiently for its  
10 largest customers. DRA found this project to be cost effective since SJWC  
11 indicated that the project has a relatively short payback of less than six years and  
12 that one meter reading position would be eliminated in 2009. However, DRA did  
13 not see a firm contractor bid or quote to support the proposed estimate in SJWC's  
14 response to DRA's data request. SJWC indicated that this project represents Phase  
15 II of a two phase program and that prices will probably decrease some by 2007 to  
16 2008. DRA considers the final total cost of this project to be uncertain at this time  
17 based on the above. Therefore DRA recommends that SJWC recover the cost of  
18 this capital project via a combined advice letter capped at the amount of  
19 \$1,057,800 (\$832,800 for Phase I in 2007 and \$225,000 for Phase II in 2008)  
20 when the project is completed.  
21

22 **63) Project 3239 – Purchase ten tablet computers**  
23

24 SJWC proposed \$126,400 in plant addition for this capital project in 2008.  
25 DRA reviewed SJWC's detailed justification for this project and agrees with the  
26 company on the need to enable the crew to do field data entry more efficiently



1 without having to have a paper tracking system which is cumbersome. However,  
2 DRA disagrees with SJWC on the estimate for this project. In the review of a  
3 detailed cost breakdown provided by SJWC as a response to DRA's data request,  
4 DRA found that the total estimate for this project was \$92,000 only. SJWC  
5 indicated that the estimate as proposed was overstated because a special GIS  
6 software, (worth about \$34,000) which enables field personnel to identify SJWC  
7 facilities in the service area, would be included by the vendor without charge.  
8 Therefore DRA recommends that the estimate for this project be adjusted from  
9 \$126,400 to \$92,000.

10  
11 **64) Project 181 – Purchase of replacement vehicles**  
12

13 SJWC proposed \$882,400 in plant addition for this capital project in 2008.  
14 DRA reviewed SJWC's detailed justification for this project and agrees with the  
15 need to replace some of the vehicles but not the others. In its response to DRA's  
16 data request, SJWC provided the age and mileage of each existing vehicle. DRA  
17 compared the data to the policy of vehicle replacement at the Commission which  
18 states that a vehicle is eligible for replacement when either the vehicle is 8 years  
19 old or the mileage reaches 120,000 miles. DRA found that out of the twenty two  
20 proposed vehicles, only five vehicles are eligible for replacement. DRA believed  
21 that the remaining vehicles should be deferred to 2009 for replacement when they  
22 become 8 years old or reach 120,000 miles. Based on this finding, DRA calculated  
23 the total estimate for eligible vehicles to be \$726,000 including those vehicles  
24 deferred from 2007. Therefore DRA recommends that the estimate for this project  
25 be adjusted from \$882,400 to \$726,000.

1

2       **D. CONCLUSION**

3

4           DRA's recommendations have been incorporated in the calculations for  
5 DRA's recommended Plant-In-Service as shown in Table 8-1 and Table 8-2 with  
6 the following adjustments by DRA to SJWC's Utility Plant:

7

8           1) SJWC has indicated the beginning of year balance for 2006 as  
9 \$655,239,000 in Table WP 11-1 in the workpapers but DRA has noted that the end  
10 of year balance for 2005 as shown in SJWC's latest annual report is \$650,893,300  
11 instead. DRA considers the number in the company's annual report more reliable  
12 since it reflects the actual recorded plant in service as of 12/31/2005 which should  
13 be the same as the beginning of year balance for 2006.

14

15           2) In the same Table WP 11-1 for Other Transmission and Distribution  
16 Plant, SJWC has shown \$37,607,000 for 2006, \$38,865,000 for 2007 and  
17 \$43,091,000 for 2008. DRA found these numbers to be excessive since they do not  
18 reflect the total of individual plant items under the category of Distribution System  
19 in the construction budget. DRA added up the individual plant items in this  
20 category and arrived at \$27,748,000 for 2006, \$30,619,000 for 2007 and  
21 \$33,783,000 for 2008 which should be used to calculate the gross plant addition  
22 during each year in this general rate case.

TABLE 8-1

San Jose Water Company  
PLANT  
Test Year 2007

| Item                        | DRA                    | SJWC      | SJWC Exceeds DRA |         |
|-----------------------------|------------------------|-----------|------------------|---------|
|                             | Analysis               | Proposed  | Amount           | Percent |
|                             | (A)                    | (B)       | (C)              | (D)     |
|                             | (Dollars in Thousands) |           |                  |         |
| Plant-in-Service 2006 (BOY) | 650,893.3              | 656,118.8 | 5,225.5          | 0.8%    |
| Additions in 2006           | 35,079.0               | 46,305.8  | 11,226.8         | 32.0%   |
| Interest During Const.      | 344.0                  | 458.4     | 114.4            | 0.0%    |
| Retirements                 | 4,922.0                | 4,922.0   | 0.0              | 0.0%    |
| Beg-of-Year 2007 Balance    | 681,394.3              | 697,961.0 | 16,566.7         | 2.4%    |
| Additions:                  |                        |           |                  |         |
| New Projects                | 36,178.0               | 41,663.0  | 5,485.0          | 15.2%   |
| Advances                    | 7,479.1                | 7,479.1   | 0.0              | 0.0%    |
| Estimated Next Yr. Budget   | 2,271.0                | 3,687.4   | 1,416.4          | 62.4%   |
| Total Additions             | 43,657.1               | 49,142.1  | 5,485.0          | 12.6%   |
| Interest During Const.      | 355.0                  | 486.5     | 131.5            | 0.0%    |
| Less:                       |                        |           |                  |         |
| Retirements                 | 4,922.0                | 4,922.0   | 0.0              | 0.0%    |
| End-of-Year 2007 Balance    | 720,484.4              | 742,667.6 | 22,183.2         | 3.1%    |
| Average Plant               | 701,854.1              | 723,895.3 | 22,041.2         | 3.1%    |

TABLE 8-2

San Jose Water Company  
PLANT  
Test Year 2008

| Item                         | DRA                    | SJWC      | SJWC Exceeds DRA |         |
|------------------------------|------------------------|-----------|------------------|---------|
|                              | Analysis               | Proposed  | Amount           | Percent |
|                              | (A)                    | (B)       | (C)              | (D)     |
|                              | (Dollars in Thousands) |           |                  |         |
| Plant-in-Service (BOY)       | 720,484.4              | 742,667.6 | 22,183.2         | 3.1%    |
| Additions:                   |                        |           |                  |         |
| Utility Funded               | 41,051.0               | 45,208.5  | 4,157.5          | 10.1%   |
| Advances                     | 7,479.1                | 7,479.1   | 0.0              | 0.0%    |
| Contributions                | 2,271.0                | 2,271.0   | 0.0              | 0.0%    |
| Total Additions              | 48,530.1               | 52,687.6  | 4,157.5          | 8.6%    |
| Interest During Construction | 398.0                  | 521.6     | 123.6            | 31.1%   |
| Less:                        |                        |           |                  |         |
| Retirements                  | 4,922.0                | 4,922.0   | 0.0              | 0.0%    |
| End-of-Year Balance          | 764,092.5              | 790,954.8 | 26,862.3         | 3.5%    |
| Average Plant                | 743,517.2              | 770,679.0 | 27,161.8         | 3.7%    |

## **CHAPTER 9: DEPRECIATION EXPENSE AND RESERVE**

### **A. INTRODUCTION**

This chapter presents DRA's analysis and recommendation on depreciation. Tables 9-1 and 9-2 show weighted average accumulated depreciation and amortization for test year 2007 and escalation year 2008.

### **B. SUMMARY OF RECOMMENDATIONS**

Differences in DRA's and SJWC's estimates are the result of different plant additions for the test year and the escalation year. These differences are discussed in Chapter 8, Plant in Service.

### **C. DISCUSSION**

SJWC derived the composite rates from a straight-line remaining life curve using balances for this case consistent with standard practice U-4. Differences are the result of different Plant estimates.

### **D. CONCLUSION**

DRA reviewed and accepted SJWC's methodology.

TABLE 9-1

San Jose Water Company  
ACCUMULATED DEPRECIATION AND EXPENSE  
Test Year 2007

| Item                      | DRA       | SJWC      | SJWC Exceeds DRA |         |
|---------------------------|-----------|-----------|------------------|---------|
|                           | Analysis  | Proposed  | Amount           | Percent |
|                           | (A)       | (B)       | (C)              | (D)     |
| (Dollars in Thousands)    |           |           |                  |         |
| Accum. Depreciation (BOY) | 219,217.0 | 223,107.3 | 3,890.3          | 1.8%    |
| Accruals During Year:     |           |           |                  |         |
| Clearing Account          | 798.3     | 798.3     | 0.0              | 0.0%    |
| Contributed Plant         | 2,271.0   | 2,271.0   | 0.0              | 0.0%    |
| GIS                       | 265.0     | 265.0     | 0.0              | 0.0%    |
| Deprec. Exp.              | 20,904.0  | 21,189.0  | 285.0            | 1.4%    |
| Total Accruals            | 24,238.3  | 24,523.3  | 285.0            | 1.2%    |
| Add: Salvage              | 0.0       | 0.0       | 0.0              | 0.0%    |
| less: Retirements         | 6,308.0   | 6,308.0   | 0.0              | 0.0%    |
| Adjustments               | 0.0       | 0.0       | 0.0              | 0.0%    |
| End-of-Year Balance       | 237,147.3 | 241,322.6 | 4,175.3          | 1.8%    |
| Aver. Accumulated Deprec. | 229,381.7 | 233,433.6 | 4,051.9          | 1.8%    |

1

TABLE 9-2

San Jose Water Company  
ACCUMULATED DEPRECIATION AND EXPENSE  
Test Year 2008

| Item                      | DRA       | SJWC      | SJWC Exceeds DRA |         |
|---------------------------|-----------|-----------|------------------|---------|
|                           | Analysis  | Proposed  | Amount           | Percent |
|                           | (A)       | (B)       | (C)              | (D)     |
| (Dollars in Thousands)    |           |           |                  |         |
| Accum. Depreciation (BOY) | 237,147.3 | 241,322.6 | 4,175.3          | 1.8%    |
| Accruals During Year:     |           |           |                  |         |
| Clearing Account          | 838.9     | 838.9     | 0.0              | 0.0%    |
| Contributed Plant         | 2,271.0   | 2,271.0   | 0.0              | 0.0%    |
| GIS                       | 265.0     | 265.0     | 0.0              | 0.0%    |
| Deprec. Exp.              | 22,012.0  | 22,492.0  | 480.0            | 2.2%    |
| Total Accruals            | 25,386.9  | 25,866.9  | 480.0            | 1.9%    |
| Add: Salvage              |           |           |                  |         |
| less: Retirements         | 6,308.0   | 6,308.0   | 0.0              | 0.0%    |
| Adjustments               | 0.0       | 0.0       | 0.0              | 0.0%    |
| End-of-Year Balance       | 256,226.2 | 260,881.5 | 4,655.3          | 1.8%    |
| Aver. Accumulated Deprec. | 247,963.1 | 252,410.5 | 4,447.4          | 1.8%    |

2

## CHAPTER 10: RATEBASE

### A. INTRODUCTION

DRA and SJWC estimates for rate base for Test Year 2007 and Escalation Year 2008 are discussed in this Chapter.

### B. SUMMARY OF RECOMMENDATIONS

DRA recommends adaptation of its estimates for: Depreciation Reserve, Plant in Service, Working Cash Allowance, Advances and Contributions, and Deferred Taxes attributable to ACRS & MACRS Tax Depreciation.

### C. DISCUSSION

Tables 10-1 & 10-2 show DRA's and SJWC's estimates of rate base for Test Year 2007 and Escalation Year 2008. The differences between the rate base developed by DRA and SJWC are due to the differences in the estimates for Plant in Service, Depreciation Reserve, Advances and Contributions, Working Cash and Deferred Taxes estimates.

#### Plant in Service

The differences in plant in service are explained in Chapter 8 of this report, and are carried forward to Tables 10-I and 10-2 of chapter 10.

#### Depreciation Reserve

1 The differences in depreciation reserve are explained in Chapter 9 of this  
2 report, and are listed in Tables 10-1 and 10-2 of that chapter.

### 3 Working Cash Allowance

4  
5 SJWC proposed negative 200 days in its net lag calculation of federal and  
6 state income taxes based on 2004 tax year. DRA considered this as unreasonable  
7 because other similar water companies have shown positive net lag days instead.  
8 In response to DRA's data request, SJWC admitted that the proposed number is  
9 not representative of typical tax payments. A more recent lead lag analysis by  
10 SJWC in 2005 indicated that the net lag day for federal income tax payment is 87  
11 and that for state income tax payment is 66. DRA reviewed the revised numbers  
12 and agreed with SJWC. Subsequently, DRA calculated working cash requirements  
13 for 2007 and 2008 which are different from what SJWC has proposed.

### 14 15 Deferred Taxes

16 The differences between tax calculation for depreciation between DRA's  
17 and SJWC's are attributed to the differences in plant estimates.

## 18 19 **D. CONCLUSION**

20  
21 The differences between the rate base developed by DRA and SJWC are  
22 due to the differences in the estimates for plant in service, depreciation reserve,  
23 contributions, working cash and General Office allocation estimates.



1  
2

TABLE 10-1

San Jose Water Company  
RATEBASE  
Test Year 2007

| Item                             | DRA<br>Analysis<br>(A) | SJWC<br>Proposed<br>(B)<br>(Dollars in Thousands) | SJWC Exceeds DRA |                |
|----------------------------------|------------------------|---|------------------|----------------|
|                                  |                        |   | Amount<br>(C)    | Percent<br>(D) |
| Plant-in-Service                 | 704,649.7              | 723,895.3   | 19,245.6         | 2.7%           |
| CWIP                             | 0.0                    | 0.0   | 0.0              | 0.0%           |
| Aver. Plant                      | 704,649.7              | 723,895.3   | 19,245.6         | 2.7%           |
| Adjustment to plant              | -161,468.0             | -156,691.9  | 4,776.1          | 0.0%           |
| Working capital                  | 8,175.0                | 21,440.9  | 13,265.9         | 0.0%           |
| Tax Deferrals                    | -37,314.5              | -42,535.1   | -5,220.6         | 0.0%           |
| On Taxing CIAC & Advances        | 7,651.2                | 7,589.9   | -61.3            | 0.0%           |
| Deferred Tax on Sale of property | -412.9                 | -412.9  | 0.0              | 0.0%           |
| Undepreciated rate base          | 521,280.5              | 553,286.2   | 32,005.7         | 6.1%           |
| Depreciation Reserve             | 229,381.7              | 233,433.6   | 4,051.9          | 1.8%           |
| Weighted Avg Rate Base           | 291,898.8              | 319,852.6   | 27,953.8         | 9.6%           |

TABLE 10-2

San Jose Water Company  
RATEBASE  
Test Year 2008

| Item                             | DRA<br>Analysis<br>(A) | SJWC<br>Proposed<br>(B)<br>(Dollars in Thousands) | SJWC Exceeds DRA |                |
|----------------------------------|------------------------|---|------------------|----------------|
|                                  |                        |   | Amount<br>(C)    | Percent<br>(D) |
| Plant-in-Service                 | 738,963.1              | 770,679.0   | 31,715.9         | 4.3%           |
| CWIP                             | 0.0                    | 0.0   | 0.0              | 0.0%           |
| Aver. Plant                      | 738,963.1              | 770,679.0   | 31,715.9         | 4.3%           |
| Adjustment to plant              | -168,266.0             | -159,694.5  | 8,571.5          | 0.0%           |
| Working capital                  | 9,219.6                | 19,100.0  | 9,880.4          | 0.0%           |
| Tax Deferrals                    | -37,715.0              | -44,105.9   | -6,390.9         | 16.9%          |
| On Taxing CIAC & Advances        | 7,582.7                | 7,502.5   | -80.2            | -1.1%          |
| Deferred Tax on Sale of property | -412.9                 | -412.9  | 0.0              | 0.0%           |
| Undepreciated rate base          | 549,371.5              | 593,068.2   | 43,696.7         | 8.0%           |
| Depreciation Reserve             | 247,963.1              | 252,410.5   | 4,447.4          | 0.0%           |
| Weighted Avg Rate Base           | 301,408.4              | 340,657.7   | 39,249.3         | 13.0%          |

3

## CHAPTER 11: CUSTOMER SERVICE & CONSERVATION

## A. INTRODUCTION

This report sets forth DRA’s analysis and recommendations for SJWC’s SJWC district Customer Service and Conservation programs.

DRA has reviewed SJWC's filing and updates, and data request response regarding customer complaints for the years 2003, 2004 and 2005. There have been twenty nine complaints filed by customers with the Commission in that time; seventeen concerning water pressure, eight concerning policy issues, three concerning restrictions, and one concerning rates.

## B. SUMMARY OF RECOMMENDATIONS

DRA finds SJWC's customer record satisfactory and finds SJWC's customer service process reasonable. DRA recommends that the Commission finds SJWC's customer service response to water service complaints to be satisfactory.

### C. CUSTOMER SERVICE AND SERVICE QUALITY

SJWC's records indicate that the number of inquiries have been modest relative to the number of customers in the SJWC's service territory. SJWC has provided the number and types of CPUC informal complaints received as shown in the table below.

1

| Year | Billing<br>Dispute | Policy<br>Issues | Rates | Restrictions |
|------|--------------------|------------------|-------|--------------|
| 2003 | 2                  | 1                | 0     | 3            |
| 2004 | 11                 | 5                | 1     | 0            |
| 2005 | 4                  | 2                | 0     | 0            |

2

3 San Jose has also provided, in response to a DRA data request, the number  
4 of and type of complaints received by the company from 2000 through 2005. The  
5 monthly summaries provided show a noticeable decline in customer complaints  
6 during the period. Data from 2005 show a range of 10 to 20 complaints per  
7 month.

8

#### 9 **D. CONSERVATION PROGRAMS**

10 SJWC's conservation programs and expenses are described in its Urban  
11 Water Management Plan prepared in October 2005 filed with its application. The  
12 conservation programs consist of numerous programs that implement the various  
13 identified "Best Management Practices." Conservation is an integral part of  
14 SJWC's long term planning for meeting projected customer demand.

15

#### 16 **1) CONSERVATION DISCUSSION**

17

18 San Jose Water Company's conservation programs are overseen by a full-  
19 time Conservation Coordinator. The Conservation Coordinator is responsible for  
20 developing, maintaining, and reporting on conservation activities.

21 One of San Jose Water Company's conservation programs is its residential  
22 water audit program. This program has grown from just over 600 audits in 2001  
23 to just over 2,500 forecasted for 2007. Program expenditures were \$140,000 in

1 2001 and are forecasted to be \$176,000 in 2007. Water savings were 94 Acre-Feet  
2 (AF/YR) in 2001 and are forecasted to increase to 382 AF in 2009 as a result of  
3 the residential water audits. The forecasted cost to save 1 AF/YR through the  
4 residential water audit program is about \$460. This compares to a cost of  
5 \$510/AF for water from the Santa Clara Valley Water District.

6 Other ongoing conservation programs include school education programs,  
7 large landscape conservation programs, and the high efficiency washing machine  
8 rebate program among others. San Jose Water Company also coordinates its  
9 efforts with and participates in programs with the Santa Clara Valley Water  
10 District.

## 11 12 **2) CONSERVATION RECOMMENDATIONS**

13  
14 DRA finds SJWC's conservation program satisfactory and finds SJWC's  
15 conservation expenses reasonable. DRA recommends that the Commission finds  
16 SJWC's conservation programs and expenses to be satisfactory.

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**CHAPTER 12: RATE DESIGN**

**A. INTRODUCTION**

This chapter contains DRA’s discussions of rate design for SJWC.

**B. SUMMARY OF RECOMMENDATIONS**

As proposed by SJWC, DRA recommends that the standard rate design adopted in D.86-05-064 in the Commission’s Order Instituting Investigation into Water Rate Design Policy (I.84-11-041) issued on May 28, 1986 be used for the proposed rates.

**C. DISCUSSIONS**

In I.84-11-041 the Commission adopted a policy that would require 50% of the fixed cost be recovered through service charges and the remaining 50% of the fixed cost and the variable cost be recovered through quantity rates. SJWC’s proposed rate design is in compliance with the decision. DRA recommends that SJWC’s proposed rate design be adopted.

1

2           **CHAPTER 13: SPECIAL REQUESTS INCLUDING**  
3                           **TOTAL PRODUCTION COST**  
4                           **BALANCING ACCOUNT**

5           **A. INTRODUCTION**

6           This chapter presents DRA's analysis and recommendations on  
7 SJWC's Special Requests, including their request for what they refer to as a "total  
8 water production cost balancing account" (full cost balancing account [FCBA]).  
9 This chapter also presents DRA's analyses and recommendations about the water  
10 quality, catastrophic event and water contamination litigation memorandum  
11 accounts, as well as the incremental cost balancing account.

12           **B. SUMMARY OF RECOMMENDATIONS**

13           The Commission currently grants incremental cost balancing accounts to  
14 make shareholders whole when the rates change for purchased water, electricity or  
15 pump taxes. The Commission has allowed a full cost balancing account for only  
16 one district of one water utility, in a case where supplies of surface and purchased  
17 water supply were highly volatile. The utility in question was San Gabriel Water  
18 Company. SJWC's supplies of surface and purchased water, on the other hand,  
19 are relatively stable. Since SJWC does not need the FCBA, the request for FCBA  
20 should be denied. Further, SJWC's claim that approval of that FCBA sets a  
21 precedent is incorrect, not only because of SJWC's more favorable water supply  
22 situation, but because the Commission more recently rejected FCBA for San  
23 Gabriel. Finally, FCBA would harm ratepayers and serve as a disincentive to  
24 conservation and efficient operation of the utility system. Therefore, SJWC's  
25 proposed "Total Water Production Cost Balancing Account" should be denied.  
26 SJWC's current incremental cost balancing accounts are adequate to make  
27 shareholders whole for any change in the cost of purchased water, purchased  
28 power or pump taxes.

1           Regarding the proposed Water Quality Memorandum Account, DRA is  
2 concerned that SJWC state that tens of millions of dollars may be booked into that  
3 account in the coming rate case cycle. Ratepayers would not be able to sustain  
4 such rate increases. DRA recommends that SJWC file an advice letter for a memo  
5 account for expenses with a total not to exceed \$500,000, and an application for  
6 expenses in excess of that total. The reason for requiring an application for larger  
7 expenses is to enable DRA to assure that expenses which would have a significant  
8 impact on rates are necessitated by law and are the most cost-effective way to  
9 comply.

10           Regarding SJWC's proposed recovery of the Incremental Cost Balancing  
11 Account, Catastrophic Events Memorandum Account and Water Contamination  
12 Litigation Memorandum Account, DRA concurs.

### 13           **C. DISCUSSION – FULL COST BALANCING ACCOUNT**

14           SJWC requests that its incremental cost balancing accounts for purchased  
15 water, purchased power and pump taxes be replaced by a single full cost balancing  
16 account. Currently, SJWC's incremental cost balancing accounts make  
17 shareholders whole when the rates change for purchased water, electricity or pump  
18 taxes.<sup>18</sup> SJWC seeks a "total cost balancing account," which would also make  
19 shareholders whole if the *quantities* of purchased water or pumped well water  
20 change. As such, a full cost balancing account would reduce risk to shareholders.

21           Variations in the availability of purchased water affect the amount of well  
22 water that must be produced, and changes in well water production drive changes  
23 in purchased power and pump taxes. A total balancing account is unnecessary,  
24 given that changes in the amount of purchased water available are likely to be

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<sup>18</sup> And shareholders are more than made whole when the utility is earning above its adopted rate of return because recovery of undercollections in balancing accounts is no longer subject to the earnings test.

1 minimal, and any changes in the cost of purchased water, electricity or pump taxes  
2 are already fully recovered through existing incremental cost balancing accounts.

3 **1) The FCBA of San Gabriel Water Company's Fontana**  
4 **District Did Not Set a Precedent Because SJWC Have**  
5 **no Need of a FCBA.**

6 SJWC asserts that the granting of a full cost balancing account to San  
7 Gabriel Water Company's Fontana District in 2004 sets a precedent for SJWC.<sup>19</sup>  
8 However, in 2005, the Commission denied San Gabriel's Los Angeles District a  
9 FCBA.<sup>20</sup>

10 SJWC, in its testimony, selectively quoted two passages from D.04-07-034.  
11 SJWC used ellipses in lieu of the following key language:

12 San Gabriel states that the extreme volatility of  
13 Fontana Division's supply mix and the large difference  
14 in cost among the different sources of supply require  
15 retaining the full cost balancing accounts the  
16 Commission has approved in previous Fontana  
17 Division rate cases. Further, San Gabriel states that a  
18 full cost balancing account protects both customers  
19 and San Gabriel from significant deviations from GRC  
20 forecasts of these expenses and from any supply cost  
21 or mix changes that cannot be forecasted before the  
22 rates have been determined.<sup>21</sup>

23 In granting San Gabriel's request, the Commission stated:

24 We note that for Fontana Division, both water  
25 production and power supply costs are subject to wide  
26 variations, and the supply mix is determined by  
27 hydrological conditions that are beyond San Gabriel's  
28 ability to predict or control.<sup>22</sup>

---

<sup>19</sup> Exh. E, p. 17-2, testimony of Palle Jensen.

<sup>20</sup> D.05-07-044.

<sup>21</sup> D.04-07-034, p. 63.

<sup>22</sup> Ibid.



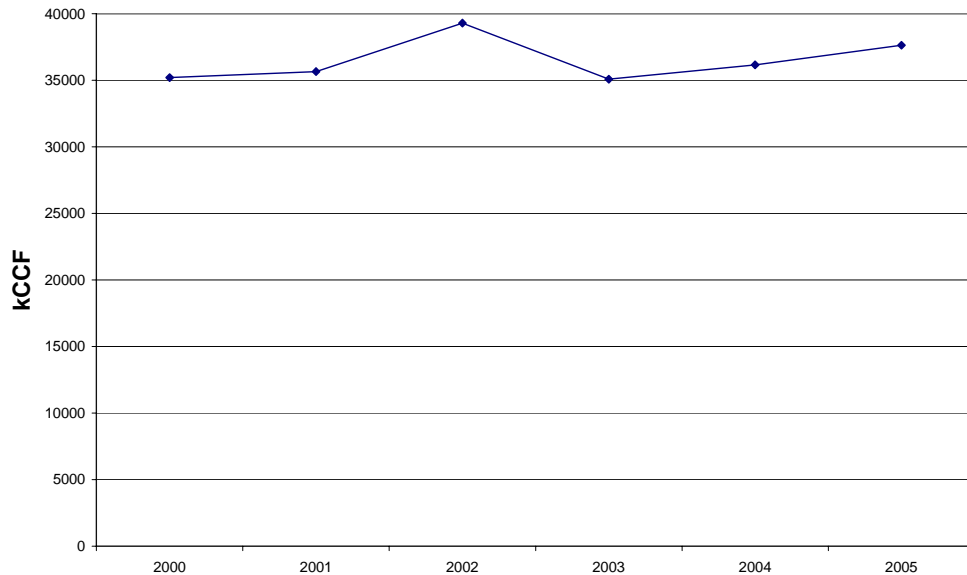
Table 13-A shows that SJWC's purchased water supply is not subject to wide variation. The five year average for 2001-2005 is 36,765 kCCF and the standard deviation is only 1,699 kCCF, or 4.6% of that. With rainfall plentiful of late, there is no reason to believe that the utility's water supply will be subject to volatility during this rate case cycle.

**Table 13-A**

Purchase Water History<sup>23</sup>  
(kCCF)

|      |        |
|------|--------|
| 2000 | 35,198 |
| 2001 | 35,658 |
| 2002 | 39,289 |
| 2003 | 35,082 |
| 2004 | 36,161 |
| 2005 | 37,636 |

**Purchased Water History**



<sup>23</sup> WP 8-4

1 Table 13-B shows that SJWC's surface water supply is more volatile. The ten  
2 year average is 6,127 and the standard deviation is 1,611, or 26% of that. The two  
3 standard deviations are comparable in absolute magnitude, however, and are  
4 complementary.

5

6

**Table 13-B**

7

Surface Water History<sup>24</sup>  
(kCCF)

8

9

10

1996 7,052

11

1997 6,525

12

1998 8,350

13

1999 6,994

14

2000 5,857

15

2001 3,362

16

2002 3,557

17

2003 7,580

18

2004 5,692

19

2005 6,304

20 Combining the two water supplies yields:

21

**Table 13-C**

22

Purchase and Surface Water History  
(kCCF)

23

24

25

2000 41,055

26

2001 39,020

27

2002 42,846

28

2003 42,662

29

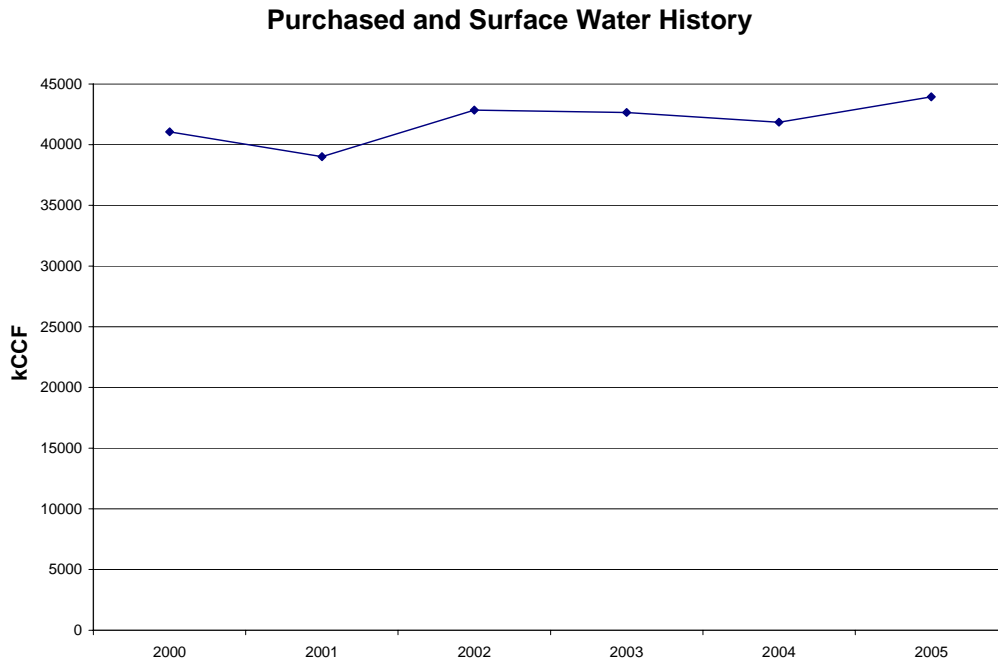
2004 41,853

30

2005 43,940

---

<sup>24</sup> WP 7-4C



1

2 The average for 2001-2005 is 42,064 kCCF and the standard deviation is 1,857  
 3 kCCF, or 4.4%.<sup>25</sup> *This is slightly less than the volatility for purchases water*  
 4 *alone, and underscores that SJWC does not face nearly the sort of volatility of*  
 5 *water supply that could merit consideration by the Commission of an FCBA.*

6 SJWC assert that the Santa Clara Valley Water District plans to raise rates  
 7 for purchased water, and that pump taxes will also rise. These increases will be  
 8 fully recovered by the present incremental cost balancing account. Therefore,  
 9 FCBA is not needed.

10 **2) The FCBA of San Gabriel Water Company's Fontana**  
 11 **District Did Not Set a Precedent Because the**  
 12 **Commission has Since Rejected FCBA for San**

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<sup>25</sup> As calculated by STDEV function of Excel spreadsheet. STDEV uses the following formula:

$$\sqrt{\frac{\sum (x - \bar{x})^2}{(n - 1)}}$$

where x is the sample mean AVERAGE(number1,number2,...) and n is the sample size.

1                   **Gabriel's Los Angeles District. FCBA Would Harm**  
2                   **Ratepayers and Disincent Conservation**

3                   Given that there is no objective need for SJWC to have a FCBA, SJWC's  
4                   proposal would be an unprecedented use of a balancing account that is afforded no  
5                   other Commission-regulated water utility in the same supply situation. It would  
6                   also harm ratepayers as follows: When water sales increase, SJWC would  
7                   calculate a balance due from ratepayers due to increased water supply expenses  
8                   while simultaneously collecting and retaining the revenues from those increased  
9                   sales. There would thus be an overcollection which transfers income from  
10                  ratepayers to shareholders. SJWC may argue that its revenues after amortization  
11                  of a full cost balancing account would exactly offset its expenses at any level of  
12                  sales, but this is not correct. In its denial of an FCBA to San Gabriel's Los  
13                  Angeles district, the Commission agreed with DRA's identical concern in that  
14                  case:

15                         Since the quantity rates are set to recover all of the  
16                         utility's variable costs and part (approximately one-  
17                         half) of its fixed costs, when sales are more than  
18                         estimated, San Gabriel would collect more than its  
19                         increased variable costs in rates, yet would still  
20                         calculate an additional balance due from ratepayers  
21                         through a full cost balancing account. The offsetting  
22                         revenues entered into the full cost balancing account to  
23                         which San Gabriel refers are only a fraction of its  
24                         higher revenues due to increased sales; the remainder  
25                         would not enter the balancing account but would  
26                         instead benefit San Gabriel's bottom line. The reverse  
27                         would be true when sales are less than forecast, but we  
28                         describe next other factors that could come into play to  
29                         upset the symmetry.<sup>26</sup>

---

<sup>26</sup> D.05-07-044, p. 47.

1 The asymmetry that the Commission speaks of is exacerbated by the net transfer  
2 of income from ratepayers to shareholders that will occur unless the ROE is  
3 reduced commensurate with the reduction in risk which FCBA brings.

4 The Commission went on to note the harmful effect of FCBA on  
5 conservation and on efficient operation of the utility system:

6 San Gabriel's proposal would further increase its  
7 profits when sales increase to above the rate case  
8 forecast, and further depress profits when sales  
9 decrease. This would create a disincentive for San  
10 Gabriel to promote water conservation among its  
11 customers. Full-cost coverage for pumping power and  
12 water supplies greatly reduces the incentive to react  
13 quickly to main breaks and customer-reported leaks,  
14 and to invest in projects to reduce system water losses.  
15 Full-cost coverage for pumping power creates a  
16 disincentive to monitoring and investing in  
17 maintenance, repairs and replacements as pump  
18 efficiency degrades over time. In summary, the  
19 potential benefits to ratepayers of full cost supply  
20 balancing accounts are greatly outweighed by the  
21 perverse incentives that such balancing accounts  
22 would create.<sup>27</sup>

23 The harmful effects of FCBA on conservation and on efficient operation  
24 apply to SJWC as much as to San Gabriel. The Commission rejected FCBA for  
25 San Gabriel, and should do so for SJWC.

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<sup>27</sup> Ibid.

1           **3) Adoption of an FCBA Changes SJWC’s Risk and**  
2           **Therefore Necessitates a Reduction in its ROE. With**  
3           **No Body of Record on the Correct Reduction in ROE,**  
4           **FCBA Should be Denied.**

5           Not only have SJWC not demonstrated that the present incremental cost  
6 balancing account is inadequate, SJWC has not met the Commission’s burden of  
7 evidence regarding the impact FCBA would have on risk and ROE. The  
8 Commission has acknowledged that the rate of return should be adjusted when risk  
9 is reduced due to adoption of reserve accounts. The Commission in D.05-07-044  
10 denied San Gabriel Water Company’s request for a “full cost balancing account”  
11 in part because no body of record had been developed on how much to reduce the  
12 utility’s commensurate rate of return:

13                   The parties give no indication how their agreed rate of  
14                   return should be adjusted should the Commission  
15                   change San Gabriel’s risk profile and increase its  
16                   potential for profit by granting it full cost balancing  
17                   accounts that others do not enjoy.<sup>28</sup>

18           SJWC has made no quantitative showing regarding how its risk would be affected.  
19           Therefore, its request should be denied.

20           **D. DISCUSSION – OTHER SPECIAL REQUESTS**

21                   **1) Water Quality Memorandum Account**

22           SJWC request that the Commission permit expenses to be booked in the  
23 Water Quality Memorandum Account which are incurred in order to comply with  
24 new state and federal water quality standards. Among the contaminants which  
25 may be affected by state or federal rule changes include cryptosporidium,  
26 perchlorate, disinfection byproducts, synthetic organic chemicals and microbes  
27 that may be related to fecal contamination. While the precise nature of the state

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<sup>28</sup> D.05-07-044, p. 48.

1 or federal rule changes that may be expected is unknown, costs may be incurred in  
2 the millions of dollars. Of specific concern is the possibility that standards may be  
3 adopted for radon gas. The utility states that,

4 US EPA is expected to recommend air-stripping is the  
5 best available technology for removing radon from  
6 drinking water... the capital cost to install air-stripping  
7 treatment plants that these 38 [distribution] stations is  
8 estimated to be \$37.2 million, with operation and  
9 maintenance costs estimated to be \$932,000 per  
10 year.<sup>29</sup>

11 Such costs would entail astronomical increases in rates which ratepayers  
12 could not sustain. Rather than approve a memorandum account in advance for  
13 expenses which could not be reviewed until after the fact, and which ratepayers  
14 might not be able to sustain, DRA recommends that SJWC file an advice letter for  
15 a memo account for expenses with a total not to exceed \$500,000, and an  
16 application for expenses in excess of that total. The reason for requiring an  
17 application for larger expenses is to enable DRA to assure that expenses which  
18 would have a significant impact on rates are necessitated by law and are the most  
19 cost-effective way to comply.

## 20 **2) Water Quality Compliance**

21 Regarding SJWC's request that the Commission find that "the company is  
22 in compliance with all current water quality standards," DRA notes that the utility  
23 is not in known violation of any water quality standards. Water quality  
24 compliance therefore appears to be satisfactory.

## 25 **3) Incremental Cost Balancing Account**

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<sup>29</sup> SJWC Exh. E, Ch. 16, p. 7.

1 SJWC's incremental cost balancing accounts make shareholders whole for  
2 changes in purchase water prices, electric power rates, pump taxes, chemicals and  
3 other ingredients whose cost may rise during a rate case cycle above the adopted  
4 amount. SJWC requests recovery of a net under-collection of \$384,819, which  
5 includes the overcollections in 2002 and 2003, an undercollection in 2004, and the  
6 carrying charges thereof through December 31, 2005. It does not include any  
7 undercollection from 2005.<sup>30</sup>

8 In D.06-04-037, the Commission stated that any undercollection incurred in  
9 2005 must be recovered in the next rate case cycle. Therefore, only the under or  
10 overcollections as of December 31, 2004, and the carrying charges from that  
11 balance during 2005 may be recovered in this application. The amounts in  
12 question include<sup>31</sup>

- 13 • An overcollection previously adopted by the Commission for 2002 in  
14 response to AL345, and the carrying charges thereof through December 31,  
15 2005, totaling \$118,033
- 16 • An overcollection previously adopted by the Commission for 2003 in  
17 response to AL 346 and the carrying charges thereof through December 31,  
18 2005, totaling \$285,069
- 19 • An undercollection previously adopted by the Commission for 2004 in  
20 response to and AL 353, and the carrying charges thereof through  
21 December 31, 2005 of \$786,057.

22 The total of these amounts is a net undercollection of \$382,819. Adding small  
23 effects of increased franchise taxes and uncollectibles yields a total of \$384,819.<sup>32</sup>  
24 SJWC proposes to recover this amount with a twelve month surcharge of 6.4 mills

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<sup>30</sup> WP 17-3 through 17-3c as explained by Ann Lindahl.

<sup>31</sup> Ibid.

<sup>32</sup> Ibid.



1 based on estimated consumption which DRA agrees with. DRA agrees with  
2 SJWC recovery of the company's net undercollection of \$382,819.

3 **4) Current Catastrophic Events Memorandum Account**

4 SJWC seeks to recover \$57,860 in costs incurred to repair damage from  
5 storms that struck Santa Clara County in December, 2002 and January, 2003. The  
6 storms caused the Governor to declare Santa Clara County a state disaster area.  
7 SCWC would recover the costs through a one-time per customer surcharge of  
8 \$0.27.

9 SCWC notified the CPUC of the incursion of these costs in a timely matter  
10 pursuant to Resolution No. E-3232. DRA does not object to the proposed  
11 recovery of the costs in the Catastrophic Events Memorandum Account.

12 **5) Water Contamination Litigation Memorandum Account**

13 SCWC seeks to recover \$8,330 through a one-time surcharge per customer  
14 of four cents. DRA does not object to the proposed recovery.

15 **E. CONCLUSION**

16  
17 For the reasons given above, the Commission should deny San Jose Water  
18 Company's request for a "total water production cost balancing account."  
19 Regarding a Water Quality Memo Account, SJWC should file an advice letter for  
20 a memo account for expenses with a total not to exceed \$500,000, and an  
21 application for expenses in excess of that total. SJWC's other Special Requests  
22 should be granted.

## **CHAPTER 14: STEP RATE INCREASES**

### **A. FIRST ESCALATION YEAR RATE INCREASE 2008**

On or after November 5, 2007, SJWC should be authorized to file an advice letter, with appropriate supporting workpapers, requesting the escalation year rate increase for 2008 authorized by the Commission, or to file a lesser increase in the event that the rate of return on rate base, adjusted to reflect the rates then in effect and normal ratemaking adjustments for the 12 months ending September 30, 2007, exceeds the lesser of (a) the rate of return found reasonable by the Commission for SJWC for the corresponding period in the most recent rate decision, or (b) the rate of return found reasonable in this case. This filing should comply with General Order 96-A. The requested step rates should be reviewed by the Commission's Water Division (Division) to determine their conformity with this order, and should go into effect upon the Division's determination of compliance. The Division should inform the Commission if it finds that the proposed rates are not in accord with this decision, and the Commission may then modify the increase. The effective date of the revised tariff schedule should be no earlier than 30 days after filing. The revised schedules should apply to service rendered on and after their effective date. Should a rate decrease be in order, the rates should become effective on the filing date.

### **B. SECOND ESCALATION YEAR**

For the second escalation year, an inflation rate adjustment should be granted for the revenue requirement increases attributable for the expense increases due to inflation and rate base increases that are not offset by the increases in revenues with the revenue change to be calculated by multiplying forecasted inflation rate calculated by DRA and operational attrition attributable to rate base increase less expected increases in revenues plus financial attrition adopted in this proceeding.

1           Operational attrition is the change in rate of return from 2007 to 2008 and is  
2     calculated by using the Commission-adopted 2007 rates for both years. Financial  
3     attrition is calculated by subtracting the attrition year's total weighted cost of debt  
4     and equity from the second test year's total weighted cost of debt and equity.

5           On or after November 5, 2008, SJWC should be authorized to file an advice  
6     letter, with the same requirements listed above for the second escalation year rate  
7     increase. The effective date of the revised tariff schedule should be no earlier than  
8     January 1, 2009 or 30 days after filing, whichever is later. The revised schedules  
9     should apply to service rendered on and after their effective date. Should a rate  
10    decrease be in order, the rates should become effective January 1, 2009.

# **APPENDIX A**

## **QUALIFICATIONS AND PREPARED TESTIMONY**

**QUALIFICATIONS AND PREPARED TESTIMONY  
OF  
SUNG B. HAN**

- Q. 1 Please state your name, business address, and position with the California Public Utilities Commission (Commission).
- A. 1 My name is Sung B. Han and my business address is 505 Van Ness Avenue, San Francisco, CA. I am Senior Utilities Engineer in the Water and Legislation Branch of the Division of Ratepayer Advocates (DRA).
- Q.2 Please summarize your educational background.
- A.2 I received a Bachelor of Science degree in Mechanical Engineering from San Francisco State University in 1970 and a Masters of Science degree from University of California, Berkeley in 1972. I have taken various courses in financial accounting, regulatory economics, and depreciation from various institutions. I am also a licensed Professional Mechanical Engineer in the State of California.
- Q.3 Please summarize your business experience.
- A.3 After graduation from Berkeley, I joined the Commission. I worked on various formal proceedings before this Commission, including various types of rate proceedings, valuation studies and other investigations initiated by the Commission. I have analyzed and testified on various aspects of utility operations including plant, depreciation, operations and maintenance expenses, administrative and general expenses, revenues, rate design, and conservation. I have also worked as Project Manager for various energy and water rate proceedings.
- Q.4 What is your responsibility in this proceeding?
- A.4 I am the Project Manager for this proceeding and responsible for Executive Summary, Chapter 1 Introduction, Chapter 12 Rate Design Chapter 14 Step Increases of DRA's Results of Operations Report for SJWC.
- Q.5 Does this conclude your prepared direct testimony?
- A.5 Yes, it does.

**QUALIFICATIONS AND PREPARED TESTIMONY  
OF  
CLEMENT T. LAN**

Q.1 Please state your name, business address, and position with the California Public Utilities Commission (Commission).

A.1 My name is Clement T. Lan and my business address is 505 Van Ness Avenue, San Francisco, CA. I am a licensed Utilities Engineer in the Water Branch of the Division of Ratepayer Advocates.

Q.2 Please summarize your educational background.

A.2 I received a Bachelor of Science degree in Mechanical Engineering from the California Polytechnic State University at San Luis Obispo in June 1972 and a Masters of Science degree in Mechanical Engineering from the University of California at Berkeley in December 1973. I have taken various courses on ratemaking topics within the last seven and half years at the commission.

Q.3 Please summarize your business experience.

A.3 After graduation from the University of California at Berkeley, I first worked in the private industry as a design engineer on industrial facilities for about four years and then worked in the federal government as a project engineer on general facilities including utility systems for about twenty years. I joined the Commission in January of 1999 and have worked on various Class A rate cases involving administrative & general expenses, operation & maintenance expenses, utility plant-in-service, depreciation, and ratebase issues.

Q.4 What is your responsibility in this proceeding?

A.4 I am responsible for Chapter 8 (Plant In Service), Chapter 9 (Depreciation) and Chapter 10 (Ratebase) for the single district of SJWC in this proceeding.

Q.5 Does this conclude your prepared direct testimony?

A.5 Yes, it does.

**QUALIFICATIONS AND PREPARED TESTIMONY  
OF  
Patrick E. Hoglund**

- Q.1. Please state your name and business address.
- A.1. My name is Patrick E. Hoglund. My business address is 505 Van Ness Avenue, San Francisco, California.
- Q.2. By whom are you employed and in what capacity?
- A.2. I am employed by the California Public Utilities Commission - DRA Water Branch - as a Utilities Engineer.
- Q.3. Please briefly describe your educational background and work experience.
- A.3. I am a graduate of the University of California, Berkeley, with a Bachelor of Science Degree in Industrial Engineering and Operations Research. I am also a graduate of the University of Rochester, William E. Simon School of Business with a Master of Business Administration Degree with concentrations in Finance and Corporate Accounting. I am a licensed professional Industrial Engineer.
- I have been employed by the California Public Utilities Commission since 2005. My current assignment is within DRA – Water where I work on Class A General Rate Cases. From 1999 through August 2004, I was a Senior Rates Analyst at Pacific Gas and Electric Company, where I worked on a variety of revenue requirements issues related to natural gas. From 1990 through 1997, I was employed by the California Public Utilities Commission. During this time I worked on small water utility rate cases, large water utility rates cases, and also worked in the Telecommunications and Energy Branches of the former Commission Advisory and Compliance Division, as well as in the Division of Ratepayer Advocates.
- Q.4. What are your responsibilities in this proceeding?
- A.4. I am responsible for Chapter 2 - Customers, Water Consumption and Revenues, Chapter 5 – Taxes Other Than Income, Chapter 6 – Income Taxes, Chapter 7 – Net to Gross Multiplier, and Chapter 11 – Customer Service of DRA’s Results of Operations report.
- Q.5. Does this conclude your prepared testimony?
- A.5. Yes, it does.

**QUALIFICATIONS AND PREPARED TESTIMONY  
OF  
Jay Morse**

Q.1 Please state your name and business address.

A.1 My name is Jay Morse. My business address is 505 Van Ness Avenue, San Francisco, California, 94102.

Q.2 By whom are you employed and in what capacity?

A.2 I am employed by the California Public Utilities Commission (CPUC) in its Office of Ratepayer Advocates (ORA) as a Public Utilities Regulatory Analyst IV.

Q.3 Briefly describe your pertinent educational background.

A.3 I graduated from the University of California at Berkeley with a dual major Bachelor of Science degree in Operations Research and Nuclear Engineering. I graduated a member of Alpha Pi Mu, the National Industrial Engineering Honor Society.

Q.4 Briefly describe your professional experience.

A.4 I have testified in numerous electricity general rate cases and rulemaking proceedings. From 1989 to 1991 I was assistant project manager for the Edison/SDG&E Merger Case. From 1990 to 1994, I performed electricity resource planning duties and served as assistant project manager in the Biennial Resource Plan Update. From 1992 to 2001 I was project coordinator for distributed generation. Since 2003 I have testified on water matters.

A.4 I am responsible for Chapters 3 and 4 of the Results of Operations Report on O&M and A&G expenses, respectively. I am also responsible for the testimony in Chapter 13 on Special Requests, including the proposed Total Water Cost Balancing Account.

Q.5 Does that conclude your testimony?

A.5 Yes, at this time.